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REPORT
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DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATION BILL, FISCAL YEAR 1987

JULY 15, 1986.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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Mr. SMITH of Iowa, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 5161]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Departments of Commerce, Justice, and State, the Judiciary, and related agencies for the fiscal year 1987.

INDEX TO BILL AND REPORT

	Page number Bill	Page number Report
Title I—Department of Commerce	2	10
Title II—Department of Justice	10	26
Title III—Department of State	29	40
Title IV—The Judiciary	36	51
Title V—Related Agencies:		
Department of Transportation: Maritime Administration	42	56
Arms Control and Disarmament Agency	44	57
Board for International Broadcasting	44	58
Christopher Columbus Quincentenary Jubilee Commission	44	59
Commission on the Bicentennial of the United States Constitution	44	58
Commission on Civil Rights	45	59
Commission on Security and Cooperation in Europe	46	59
Equal Employment Opportunity Commission	46	60
Federal Communications Commission	47	60
Federal Maritime Commission	47	62
Federal Trade Commission	48	61
International Trade Commission	48	62

CDV

	Page number *Bill*	*Report*
Japan-United States Friendship Commission	48	63
Legal Services Corporation	49	63
Marine Mammal Commission	50	63
Office of the United States Trade Representative	50	64
Securities and Exchange Commission	50	64
Small Business Administration	50	65
State Justice Institute	52	67
United States Information Agency	52	68
Title VI—General Provisions	55	71
Assistance to State and Local Governments	....	7
Changes in the Application of Existing Law	....	72
Definition of "Program, Project and Activity"	....	8
Comparison with Budget Resolution	....	6
Compliance with Rule XIII	....	72
Coordination on Trade Issues	....	8
Five-Year Projection of Outlays	....	6
Inflationary Impact Statement	....	6
Participation in Certain Programs	....	8
Reprogrammings, Reorganizations, and Relocations	....	7
Summary of Estimates and Recommendations	....	2
Transfers of Funds	....	82

SUMMARY OF ESTIMATES AND RECOMMENDATIONS

Tentative subcommittee budget allocation	$12,878,000,000
Total Committee recommendation	12,877,963,000
Total under the tentative budget allocation	37,000

The budget estimates for the departments and agencies included in the accompanying bill are contained in the Budget of the United States for 1987 submitted on February 5, 1986 (H. Doc. 99-143) and budget amendments submitted on March 4, 1986 (H. Doc. 99-171), March 18, 1986 (H. Doc. 99-184), and May 13, 1986 (H. Doc. 99-219).

The total amount of new budget (obligational) authority the Committee recommends for fiscal year 1987 is $12,877,963,000. This amount is a net increase of $633,390,253 above the amounts in the Fiscal Year 1986 Appropriation Act (Public Law 99-180) adjusted for sequestration, the Fiscal Year 1985 Continuing Resolution (Public Law 99-190) and the Urgent Supplemental Appropriations Bill, 1986 (P.L. 99-349) for these departments and agencies. The total amount recommended is $3,079,773,000 below the budget requests for fiscal year 1987 and, is $37,000 below the Subcommittee's tentative allocation. A summary of the comparison follows:

Fiscal Year 1986 Appropriation Act, Fiscal Year 1986 Continuing Resolution and Urgent Supplemental Appropriations Act, 1986	$12,244,572,747
Total budget estimates	15,957,736,000
Subcommittee's tentative budget allocation	12,878,000,000
Committee recommendation	12,877,963,000
Committee recommendation compared with:	
Fiscal year 1986 appropriations to date	+633,390,253
Total budget estimates	−3,079,773,000
Subcommittee budget allocation	−37,000

The following table summarizes by department and agency the amounts recommended in the bill compared with the Appropriation Act, Continuing Resolution and Urgent Supplemental Appropriations Act for fiscal year 1986 and budget estimates presented for fiscal year 1987:

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with— New budget (obligational) authority, fiscal year 1986	Bill compared with— Budget estimates of new (obligational) authority, fiscal year 1987
Department of Commerce	2,070,841,747	1,741,327,000	2,177,830,000	+106,988,253	+436,503,000
Department of Justice	3,834,355,000	4,204,705,000	4,246,196,000	+411,841,000	+41,491,000
Department of State	3,086,457,000	3,920,195,000	2,846,048,000	-240,409,000	-1,074,147,000
The Judiciary	1,031,157,000	1,227,183,000	1,173,800,000	+142,643,000	-53,383,000
Related Agencies:					
Arms Control and Disarmament Agency	24,738,000	31,000,000	30,000,000	+5,262,000	-1,000,000
Board for International Broadcasting	117,084,000	167,509,000	140,000,000	+22,916,000	-27,509,000
Christopher Columbus Quincentenary Jubilee Commission	---	220,000	220,000	+220,000	---
Commission on the Bicentennial of the United States Constitution	12,226,000	12,000,000	13,000,000	+774,000	+1,000,000
Commission on Civil Rights	11,771,000	12,576,000	11,800,000	+29,000	-776,000
Commission on Security and Cooperation in Europe	526,000	625,000	526,000	---	-99,000
Commission on the Ukraine Famine	385,000	---	---	-385,000	---
Equal Employment Opportunity Commission	157,905,000	167,691,000	167,700,000	+9,795,000	+9,000
Federal Communications Commission	90,341,000	96,363,000	96,300,000	+5,959,000	-63,000
Federal Maritime Commission	11,360,000	11,940,000	11,400,000	+40,000	-540,000
Federal Trade Commission	62,683,000	69,045,000	67,500,000	+4,817,000	-1,545,000

International Trade Commission	27,370,000	33,700,000	34,100,000	+6,730,000	+400,000
Japan - United States Friendship Commission	742,000	1,550,000	1,483,000	+741,000	-67,000
Legal Services Corporation	292,363,000	305,500,000	305,500,000	+13,137,000	---
Marine Mammal Commission	861,000	848,000	860,000	-1,000	+12,000
Maritime Administration	76,177,000	58,843,000	67,500,000	-8,677,000	+8,657,000
Office of the United States Trade Representative	12,592,000	12,216,000	14,000,000	+1,408,000	+1,784,000
Securities and Exchange Commission	106,323,000	110,050,000	111,100,000	+4,777,000	+1,050,000
Small Business Administration	371,332,000	2,803,621,000	503,000,000	+131,668,000	-2,300,621,000
State Justice Institute	7,656,000	9,834,000	7,600,000	-56,000	-2,234,000
United States Information Agency	837,327,000	959,195,000	850,500,000	+13,173,000	-108,695,000
Grand total	12,244,572,747	15,957,736,000	12,877,963,000	+633,390,253	-3,079,773,000

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[1] The FY 1986 adjusted column reflects the amounts sequestered under Public Law 99-177 and includes the amounts in the Urgent Supplemental Appropriations Act, 1986 (P.L. 99-349) for these departments and agencies.

INFLATIONARY IMPACT STATEMENT

Clause 2(l)(4) of rule XI of the House of Representatives requires that each committee report accompanying a bill or resolution contain a statement as to whether enactment of the bill or resolution would have an inflationary impact on prices and costs in the operation of the national economy. In accordance with this requirement, it is the opinion of the Committee that enactment of this bill would not have an inflationary impact on prices and costs in the operation of the national economy.

The total amount recommended in the bill is $12,877,963,000 in new budget authority. This amount is within the amounts included in the First Budget Resolution for fiscal year 1987 which passed the House on May 15, 1986. While the Committee recommendation is $633,390,253 above appropriations provided for fiscal year 1986 for these departments and agencies, including amounts in the Urgent Supplemental Appropriations Act, 1986 (P.L. 99-349), the recommendation of the Committee is a net decrease of $3,079,773,000 below the budget requests submitted by the Departments, commissions and agencies considered by the Committee. Considering the diversity of the programs funded in this bill, the Committee concludes there is no inflationary impact on prices and costs in the operation of the national economy.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how the authority compares with the reports submitted under section 302 of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year. This information follows:

[In millions of dollars]

	Sec. 302(b)		This bill	
	Discretionary	Mandatory	Discretionary	Mandatory
Budget authority	12,600	278	12,600	278
Outlays	8,805	3,581	9,856	565
Direct loans	591	534	591	534
Primary guarantees	3,385		3,361	

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended.

FIVE-YEAR PROJECTION OF OUTLAYS

In accordance with section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344) as amended, the following table contains five-year projections of the outlays associated with the budget authority provided in the accompanying bill:

Budget authority	$12,877,963,000
Outlays:	
1987	10,033,512,000
1988	2,032,696,000
1989	559,703,000
1990	180,902,000
1991 and future years	71,150,000

The bill provides no new revenues or tax expenditures and will have no effect on budget authority, budget outlays, spending authority, revenues, tax expenditures, direct loan obligations or primary loan guarantee commitments available under existing law for fiscal year 1988 and beyond.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), the new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments are as follows:

Fiscal year 1987 new budget authority	$497,614,000
Fiscal year 1987 outlays resulting therefrom	173,016,000

REPROGRAMMINGS, REORGANIZATIONS, AND RELOCATIONS

The House and Senate reports accompanying the appropriation bills for the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies for several years have contained sections concerning the reprogramming of funds between programs or activities.

The Committee expects each department and agency to follow closely the reprogramming procedures listed below which are similar to provisions that applied in statute during fiscal year 1986:

The Committee desires and expects that the Chairman of the Subcommittee on the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies will be notified by letter a minimum of 15 days prior to—

(1) Reprogramming of funds, whether permanent or temporary, in excess of $250,000 or 10 percent, whichever is less, between programs or activities. This provision is also applicable in cases where several activities are involved with each receiving less than $250,000. In addition, the Committee desires to be notified of reprogramming actions which are less than these amounts if such actions would have the effect of committing the agency to significant funding requirements in future years.

(2) Increasing funds or personnel by any means for any project or activity for which funds have been denied or restricted.

(3) Creation of new programs, offices, agencies or commissions or substantial augmentation of existing programs, offices, agencies or commissions.

(4) Relocation of offices or employees.

(5) Reorganization of offices, programs, or activities.

In addition, the Committee desires and expects any department or agency funded in the accompanying bill which is planning to conduct a reduction-in-force to notify the Committee by letter 30 days in advance of the date of the proposed personnel action.

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The Committee also expects that any items which are subject to interpretation will be reported.

DEFINITION OF "PROGRAM, PROJECT AND ACTIVITY" FOR PURPOSES OF THE BALANCED BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF 1985

During the fiscal year 1987, for purposes of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177), the following information provides the definition of the term "program, project, and activity" for departments and agencies under the jurisdiction of the Commerce, Justice, State, the Judiciary, and Related Agencies Subcommittee. The term "program, project, and activity" shall include the most specific level of budget items identified in the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 1987, as passed the House and the House report accompanying said Act.

In implementing any possible Presidential order, departments and agencies shall apply the percentage reduction required for fiscal year 1987 pursuant to the provisions of Public Law 99-177 to each program, project, activity and subactivity specified in the budget justification documents submitted to the Committees on Appropriations of the House and Senate in support of the fiscal year 1987 budget estimates, as amended, for such departments and agencies, as modified by Congressional action. In addition, the departments and agencies in implementing the Presidential order, shall not (1) eliminate any program, project or activity; (2) reorder priorities or funds; or (3) initiate any program, project or activity that was not funded in the Fiscal Year 1987 Appropriations Act. However, for purposes of program execution these departments and agencies may propose reprogrammings between programs, projects, and activities pursuant to the Committee's reprogramming procedures delineated on page 7 of this report after they implement the reductions required under the Balanced Budget Act.

PARTICIPATION IN CERTAIN PROGRAMS FOR THE FEDERATED STATES OF MICRONESIA AND THE MARSHALL ISLANDS

The Committee intends that the Federated States of Micronesia and the Marshall Islands are to be eligible to continue to participate in the services and programs of the Legal Services Corporation, the Small Business Administration, the Economic Development Administration, and the services and programs of the Department of Commerce relating to tourism and to marine resource development, as authorized by Sec. 105(h) and Sec. 111(a) of the Compact of Free Association Act of 1985 (Public Law 99-239), within the amounts provided in the accompanying bill for these agencies.

COORDINATION ON TRADE ISSUES BY THE DEPARTMENTS OF COMMERCE AND STATE, AND THE U.S. TRADE REPRESENTATIVE

The Committee is concerned about the United States declining share of the Japanese coal market. As in previous years, the Committee calls on the Commerce Department and the State Department to utilize every available opportunity to negotiate with the

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Government of Japan to maintain and increase the United States share of the Japanese coal market. The Committee requests that the Commerce Department and the State Department report to the Committee regularly on the progress of the United States-Japanese Energy Working Group. These reports should contain details on the current coal trade situation, including the source of coal being imported by Japan and the status of the United States market share for both metallurgical and steam coal. In addition, these reports should include full details on action taken and progress made to implement the Reagan/Nakasone Joint Policy Statement on energy cooperation.

The Committee is deeply concerned that despite the Reagan/Nakasone Joint Policy Statement on Energy Cooperation, Japan has failed to maintain the historical U.S. share of their coal market. Despite this agreement, American coal exports to Japan have continued to decline steadily, and private and governmental attempts at negotiation have failed to correct this problem. For this reason, the Committee calls on the United States Trade Representative, in cooperation with the Commerce Department, to include coal on the listing of items to be discussed under the MOSS negotiations.

The Committee is supportive of recent coal industry efforts to promote American coal exports. To help accomplish this goal, the Committee expects the Commerce Department to work with the State Department and the coal exporting industry through the Coal Exporters Association and various other coal exporting associations to plan and implement a program to hold U.S. Coal Promotion Receptions at various U.S. embassies overseas. These receptions, to be supported and hosted by U.S. embassies and funded by the coal exporting industry, would include a formal presentation on the capabilities of the U.S. coal exporting industry and the advantages that the U.S. can offer the overseas coal buyer. The presentations would be given by U.S. coal industry representatives and guests from the respective coal buying community would be invited to attend.

The Committee is deeply concerned about difficulties and delays in the operation of the call system for textile and apparel items by the Department of State, the United States Trade Representative, and Department of Commerce. There have been repeated delays in the calls relative to textile and apparel imports, with the most recent serious example of products from Indonesia. These delays have artificially increased the limits established pursuant to the calls, preventing the effective protection for domestic producers which was the purpose of the program. In addition, the statistics used in determining whether to seek calls and the appropriate levels for limitations have been subject to significant errors. These administrative problems contribute to a situation in which high volumes of imports are permitted to continue and increase after long after they have been identified as being disruptive to the U.S. textile and apparel industry.

The Committee believes that it is vital to the purposes of the Multi-Fiber Arrangement that the bilateral system of textile import limits be administered in a timely, accurate manner in order to respond to changing U.S. markets for textiles and apparel. The Committee requests that these agencies work together immedi-

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ately to institute procedures to expedite the call process and improve the quality and timeliness of the statistics used in that process, and that the Secretary of Commerce report to the Committee within 60 days of enactment of this legislation on the actions taken and their results.

TITLE I—DEPARTMENT OF COMMERCE

The Committee considered budget estimates for the Department of Commerce for fiscal year 1987 totaling $1,741,327,000 in new budget (obligational) authority. The Committee recommends a total of $2,177,830,000 in new budget (obligational) authority, which is an increase of $436,953,000 above the budget estimates, and is $106,988,253 more than appropriations provided for the current fiscal year adjusted for sequestration and amounts in the Urgent Supplemental Appropriations Act, 1986. The principal reason for the increase above the budget request is due to restoration of funds for several programs which were proposed for elimination or significant reduction in the President's budget, and the fact that several proposed financing mechanisms that would have otherwise defrayed requirements for new budget (obligational) authority have not been authorized. The programs for which there were no budget requests include Economic Development Assistance Programs, the Trade Adjustment Assistance Program, research and development programs carried out by the National Bureau of Standards, various grant and research and development programs within the National Oceanic and Atmospheric Administration pertaining to fisheries, satellites, and weather programs, and the public telecommunications facilities grant program.

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

The bill includes $35,000,000 for General Administration and represents a decrease of $4,250,000 from the President's request. This amount is slightly less than a freeze level. This appropriation provides for the Office of the Secretary and for staff offices which assist in the formulation of policy, general management, and administration of the Department of Commerce.

The Committee recommendation reflects approval of the reduction requested for nonrecurring program costs. The recommendation also provides a total of $3,927,000 for partial restoration of the amount sequestered for fiscal year 1986 and a portion of the requested adjustment for prior year financing.

BUREAU OF THE CENSUS

A total of $262,780,000 is provided in the bill for the programs of the Bureau of the Census. This is a reduction of $14,450,000 from the budget estimates but is $75,208,000 more than appropriations for the current fiscal year adjusted for sequestration.

SALARIES AND EXPENSES

The Committee recommends $90,780,000 for the Salaries and Expenses appropriation, which is $895,000 less than the President's budget request but is $4,267,000 more than was appropriated for the current fiscal year adjusted for sequestration.

This appropriation provides for the current statistical programs of the Bureau of the Census, which include the measurement of the nation's economy and the demographic characteristics of the population. These programs provide a broad base of economic, demographic, and social information used for decisionmaking by governments, private organizations, and individuals.

The amount provided in the bill includes a total of $2,237,000 for requested uncontrollable cost increases and other administrative items, as well as a portion of the amount requested for restoration of the Gramm-Rudman sequestration for fiscal year 1986 under Public Law 99-177. The Committee recommendation also includes the requested program increase of $350,000 for business statistics, and $300,000 of the program increase requested for foreign trade statistics. In addition, the Committee recommendation restores $1,380,000 the Administration recommended for elimination in the budget request for general economic statistics. This amount will provide for coverage of the *Quarterly Financial Report* and the survey used to update the *Standard Statistical Establishment List* at the fiscal year 1986 level.

The Committee understands that without prior consultation with the Committee on Post Office and Civil Service of the House of Representatives, the Census Bureau has decided to take action to make the experimental and exploritory data on non-cash benefits official, despite the fact that the Bureau had identified significant conceptual and empirical problems which have not yet been resolved. This decision is clearly in violation of the joint statement of the managers on the Fiscal Year 1986 Appropriation Act (House Report 99-414), which prohibited the Census Bureau from making the data official until these problems were resolved. The Committee, therefore, expects that the Census Bureau will cease this activity and comply with the policy on this matter specified in the conference report.

PERIODIC CENSUS AND PROGRAMS

The bill provides $172,000,000 for periodic censuses and related programs for fiscal year 1987, which is an increase of $70,941,000 above fiscal year 1986 adjusted appropriation and represents a decrease of $13,555,000 below the fiscal year 1987 budget request. The amount recommended includes a total of $69,736,000 for partial restoration of the amount sequestered for fiscal year 1986 and adjustments due to the cyclical nature of the periodic censuses.

The Committee recommendation includes the requested program increases of $1,000,000 for expansion of the economic censuses to collect data on the hospital and transportation services industries, and $650,000 for research on sample redesign and estimation techniques in preparation for revisions to major demographic surveys based on results of the 1990 Census. In addition, the Committee recommendation includes $2,000,000 of the requested program in-

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crease for the replacement of data entry equipment and the acquisition of automated equipment for use in the 1990 Census.

The Committee recommendation reflects the requested decrease of $2,600,000 for the *Farm and Ranch Identification Survey.*

The Committee has included $155,000 to continue the Census Bureau's horticulture specialties report. The Committee believes that it is a worthwhile program and that funds expended on the report have a significant rate of return because of increased industry profitability.

It appears that the Census Bureau waits too long between Decennial Censuses before it begins the process of making fundamental improvements in its operations. Consequently, as Census Day approaches, the Bureau has tended to rely on procedures and systems used in previous Censuses because sufficient time no longer remains to successfully test, procure, and implement innovative new systems. The time to do anything really innovative for the 1990 Census has probably passed. However, it is not too late to begin a research and development program now that can lead to a fundamentally better Census data capture system for the year 2000. The Committee expects the Census Bureau to develop plans to implement a comprehensive research and development program.

ECONOMIC AND STATISTICAL ANALYSIS

The Committee recommends $30,500,000 for Economic and Statistical Analysis programs of the Department. This amount is $505,000 less than the President's request but is $1,312,000 more than the fiscal year 1986 adjusted appropriation level. The Committee recommendation provides a total of $400,000 for a portion of the uncontrollable cost increases, partial restoration of the 1986 sequestration and a portion of the requested increase for improvements in the annual tabulations of corporate tax return data that are used to prepare GNP measures.

The Committee recommendation includes restoration and essentially full funding for fiscal year 1987 for the Office of Productivity, Technology and Innovation (OPTI). The budget request had assumed that this office would be phased out in fiscal year 1987; however, the Committee felt that the work conducted by this office was of such importance to the nation's economy that the office should continue to be funded. In addition, the Committee recommendation includes again in fiscal year 1987, $300,000 for the Center for Utilization of Federal Technology as envisioned by the Stevenson-Wydler Technology Act. Section 11 of that Act established the Center for Utilization of Federal Technology (CUFT) within the Department of Commerce. CUFT was to serve as a clearinghouse function, in that all technology assessments prepared by Federal laboratories were to be sent to CUFT for filing. Anyone searching for a particular technology could consult CUFT, which in turn would put the individual in touch with the Federal laboratory which had done research in the field and might be able to provide relevant information or technology.

The Committee instructs the Department to establish a training and educational program for the designated technology transfer agents at Federal laboratories. The Committee is disappointed that this funding and these instructions were not implemented in 1986 at the time this report was prepared. This program is designed for the technology transfer agents to recognize those types of research data, technologies and processes which identify the "growth" industries which would have the most interest in obtaining this information. The Committee strongly suggests that the Center for Utilization of Federal Technology contract out this education and training program, preferably with a non-profit organization already involved in industrial innovation and technology transfer. As there are more than 300 Federal laboratories of significant size, this should be envisioned as a multi-year program, which would require a computerized data base of research and technology developed by the Federal laboratories.

ECONOMIC DEVELOPMENT ADMINISTRATION

The Committee recommends a total of $216,000,000 in new budget (obligational) authority and $150,000,000 in loan guarantee authority for the programs and administrative expenses of the Economic Development Administration (EDA) for fiscal year 1987.

The Committee believes that these amounts are the minimum for providing economic development assistance to the nation and maintaining an infrastructure in which a strong assistance program could be quickly developed if necessary to counterbalance rapid and severe deterioration of economic conditions. The President's budget contained no provision for EDA programs, and proposed a significant reduction from current on-board personnel and administrative funds chiefly to begin close-out operations and to monitor existing loans and projects.

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The Committee recommends $190,000,000 in new budget (obligational) authority for fiscal year 1987 for Economic Development Assistance programs. The President's budget proposed no funding for these programs in fiscal year 1987.

The Committee intends that the fiscal year 1987 program components be funded as follows:

FISCAL YEAR 1987 EDA PROGRAM LEVELS

Public Works Grants	$122,000,000
Planning Assistance	27,000,000
Districts	(16,000,000)
Indians	(3,000,000)
States	(3,000,000)
Urban	(5,000,000)
Technical Assistance	8,000,000
University Centers	(5,000,000)
Research and Evaluation	2,000,000
Economic Adjustment Grants	31,000,000
Sudden and Severe Projects	(16,000,000)
Revolving Loan Fund Projects	(15,000,000)
Total	190,000,000

The Committee has also included language in the bill providing loan guarantee authority of up to $150,000,000, without which Department officials indicate they are not authorized or required to conduct a loan guarantee program. The Committee expects EDA to provide the loan guarantees of $150,000,000 in fiscal year 1987 to those applicants who qualify for such guarantees and meet the criteria established thorough EDA's authorizing legislation and administrative regulations.

The Committee strongly supports an additional allocation of $250,000 in fiscal year 1987 to assist in the continued development of a Center for International Trade Development as a national demonstration project at Oklahoma State University in Stillwater, Oklahoma. The Committee expects the same level of funding to be provided for this Center in FY 1987 out of funds already appropriated. The funds are to be used in conjunction with state, local and private funds in continuing to establish a comprehensive research center including, but not limited to, providing education and technology assistance in foreign languages and relations, international management, marketing, economics, finance, insurance, and transportation to assist agriculture, business, and industry in the state and region in entering the international marketplace.

The Committee encourages EDA to continue to support projects that are of assistance in the economic development and recovery of rural areas, especially those regional and local economies hit hard by the current crisis in the farming and ranching sectors. In this regard, the Committee approves of such ongoing projects as those included in the FY 1986 bill for renovation, rehabilitation and economic recovery. In this effort, a limited amount of Federal assistance has leveraged millions of dollars in private and local investment that have created thousands of new jobs, revitalized an economically depressed area, and established a focal point that serves the region.

For the University Center program, EDA is encouraged to fund land grant institutions as well as private institutions that qualify under the University Center criteria. A good example would be funding of an innovative demonstration project that would create strong university linkages with urban public and private sector institutions for planning and implementing new economic community development projects in rural and urban areas.

The Committee continued the funding for EDA at nearly the same level as in the previous year. Funding for this program is now about 30 percent of the level that was provided for fiscal year 1981. It is the Committee's feeling that this program has already taken such severe reductions that any further reduction would leave the program with inadequate resources for the minimum structure that is necessary, and that technical assistance and planning grantees should be continued at approximately the same level and the ongoing relationship with EDA not altered significantly unless for reasons of nonperformance, malfeasance or other substantial reasons. In addition, before any proposed changes are made in the current technical assistance grantees and planning districts, EDA should clear such proposals with the appropriate committees of the Congress.

Last year, the Committee included report language directing EDA to fund a University Center at Michigan State University. The Committee is deeply concerned over EDA's refusal to fund this project and, once again, directs the agency to provide funds for the establishment of a University Center at Michigan State University.

The Committee supports the project in South Gate, California to redevelop an abandoned General Motors plant and provided funding in fiscal year 1986 to begin this economic development initiative. Within the total amount provided for EDA in the accompanying bill, the Committee expects EDA to consider under its regulations the continuation of planning, design and other essential activities required for this economic development initiative.

SALARIES AND EXPENSES

The Committee recommends $26,000,000 in new budget (obligational) authority for fiscal year 1987, which represents the same level as that provided in the initial appropriation for fiscal year 1986.

Since 1981, appropriation language has mandated the use of EDA salaries and expenses funds for the support of a specified number of economic development representatives. If there are states in which vacancies exist for EDR positions, the Committee expects the level of economic development activity and EDA funding to determine the allocation of such vacant positions in such areas in which they would be more appropriate than remaining vacant.

The Committee has not adopted the request language which would consolidate all grant and loan administration activities for expiring programs within one account, using a deferral and transfer of funds appropriated for EDA for fiscal year 1986.

INTERNATIONAL TRADE ADMINISTRATION

The Committee recommends $188,600,000 for the programs of the International Trade Administration. This amount is $9,430,000 above the level of the President's request and represents an increase of $4,856,000 above the adjusted appropriation for fiscal year 1986.

The Committee recommendation includes a total of $10,323,000 of the amounts requested for adjustments to base and restoration of the sequestration in fiscal year 1986 under Public Law 99-177. The Committee recommendation reflects approval of the proposed appropriation language changes which would delete language earmarking funds specifically for the Office of Textiles and Apparels and a grant to the Tailored Clothing Technology Corporation.

The Committee has provided for an increase of $16,500,000 for the Trade Adjustment program of which $2,000,000 is for administration and $14,500,000 is for grants to the Trade Adjustment Assistance Centers. The Committee intends that all grants provided for and funded for fiscal years 1984, 1985, and 1986 be funded in fiscal year 1987. The Committee has approved the proposed decreases in management and policy coordination of $105,000 and sectoral analysis of $1,368,000. The Committee has provided for half of the requested increases related to trade administration ($2,295,000). The Committee recommendation approves of the decrease proposed for the U.S. and Foreign Commercial Services of $1,885,000.

With the United States dependent on imports for some very critical materials that are absolutely essential to American manufacturing industries, it is important that we move rapidly to find better substitutes and improved materials before other countries do. Therefore, the Committee has included $3,500,000 for a grant for support costs for a new materials center.

MINORITY BUSINESS DEVELOPMENT AGENCY

The bill includes $43,400,000 in new budget (obligational) authority for the Minority Business Development Agency, which represents a decrease of $1,969,000 from the President's request. The Committee's recommendation is $335,000 more than the fiscal year 1986 adjusted appropriation.

The Committee recommendation includes a total of $335,000 for a portion of the adjustments to base and built-in changes and partial restoration of the sequestration for fiscal year 1986. The Committee expects MBDA to maintain in fiscal year 1987 its fiscal year 1986 presence at all locations and facilities. In addition, the Committee expects that $70,000 of the monies allocated in fiscal year 1987 for the Minority Business Development Agency be used to continue a Minority Business Development Center presence in Canton, Ohio and that the Office should serve the Canton/Akron metropolitan area.

The Committee has not approved the proposed merger of the Minority Business Development Agency and remnants of the Small Business Administration. The Committee recommends continued funding of the Minority Business Development Agency activities as approved and funded for fiscal year 1986.

The Committee continues to expect the Flint, Michigan MBDA office to be maintained as it was in fiscal year 1985 and is disappointed that the coordination of information was not complete regarding the continued funding of this grant for fiscal year 1986. The Committee expects a more responsive attitude to prevail in fiscal year 1987 concerning those offices that are opened and those that are closed.

In accordance with 15 U.S.C. 1512 and Executive Orders 11458 and 11625, the Minority Business Development Agency is provided a mandate to coordinate Federal activity designed to assist minorities, stimulate the private sector to support minority enterprises, and give financial assistance to public and private organizations which provide management assistance to minority businessmen. The amount included in the bill will help MBDA fulfill these responsibilities by maintaining the current level of program activities, adjusted for administrative cost reductions and the proposal to increase cost sharing from program participants.

The Committee has again included language in the bill limiting changes in the Department's use of the fund established by 15 U.S.C. 1521 without the prior notification of the Appropriations Committees of the House and Senate. The Committee recommendation reflects deletion, as requested, of language contained in the Fiscal Year 1985 Appropriation Act that mandated an office and full-time position in Pittsburgh, Pennsylvania.

UNITED STATES TRAVEL AND TOURISM ADMINISTRATION

The Committee recommends $10,500,000 for the United States Travel and Tourism Administration, which represents an increase of $6,477,000 above the President's request but is $984,000 less than the appropriation for the current fiscal year, adjusted for sequestration.

The Committee recommendation would disallow the proposed termination of the United States Travel and Tourism Administration and continue in fiscal year 1986 a viable and constructive program that would promote tourism to the United States, develop increased revenues for the United States from foreign sources and contribute favorably to our balance of trade deficit. The Committee recommendation provides for continuing the agency at approximately the fiscal year 1986 level.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

The bill includes a total of $1,135,050,000 in new budget (obligational) authority and transfers of $46,000,000 for the five appropriation items of the National Oceanic and Atmospheric Administration (NOAA). This amount represents an increase of $217,271,000 above the President's request and an increase of $3,198,000 above the fiscal year 1986 adjusted appropriation and the Urgent Supplemental Appropriations Act, 1986. The President's budget request includes several assumptions involving receipts and currently unauthorized use of special funds in the Treasury that would require specific legislation for their use. None of these new initiatives or proposals has been enacted to date and the likelihood of enactment remains uncertain. The Committee is therefore without prejudice continuing to fund programs for fiscal year 1987 under current financing mechanism and arrangements.

OPERATIONS, RESEARCH, AND FACILITIES

(INCLUDING TRANSFERS OF FUNDS)

The Committee recommends $1,100,000,000 in new (obligational) authority for the fisheries, marine, weather, environmental, satellite and other programs funded in this appropriation. In addition to this amount, $28,000,000 is derived from the Airport and Airways Trust Fund for aviation forecasts provided to the Federal Aviation Administration. The Committee has not approved transfers from this fund for procuring the Next Generation Radar Systems (NEXRAD). The Committee is not convinced that this trust fund should be used for procuring NEXRAD.

The total amount recommended is an increase of $263,521,000 above the budget request and $2,839,000 above the amount available from the fiscal year 1986 adjusted appropriation and the Urgent Supplemental Appropriations Act, 1986. In addition, the Committee recommends transfers of $38,000,000 from balances in the account entitled "Promote and Develop Fishery Products and Research Pertaining to American Fisheries", and $8,000,000 in receipts from the "Coastal Energy Impact Fund".

The Committee is concerned that the National Weather Service has discontinued the weather reporting station at Oakland/Pontiac airport in Michigan. The Committee has included funds in this bill for the restoration of the reporting station and for, but not limited to, a remote reading hydrothermometer.

With regard to proposed language changes, the Committee has approved the requested elimination of the earmarking in the 1986 Act for the enhancements to the EROS Data Center in Sioux Falls, South Dakota and has approved deleting the language merging the Coastal Zone Management account balance with those of the Operations, Research, and Facilities balances because these provisions are no longer necessary. The Committee has also deleted language in the 1986 Act mandating a staff of three persons at the National Data Buoy Center in Bay St. Louis, Mississippi and language contained in the Continuing Resolution appropriating $3,000,000 for an Integrated Flood Observing and Warning System. The Committee recommendation does not approve of deleting the language establishing a ceiling of $2,000,000 and a floor of $450,000 related to the disbursement of Coastal Zone Management grants nor does it approve of deleting language appropriating $3,000,000 for commercial fisheries research and development which shall be used in 1987 for the Chesapeake Bay. The Committee recommendation includes the language requested providing for the transfer of $1,800,000 to this account from the Fisheries Loan Fund.

The Committee provides funding pursuant to the budget request with the following additions:

National Undersea Research Program	$9,635,000
(Hawaii program maintained)	(1,400,000)
Wilmington, N.C	(950,000)
Great Lakes Environmental Research Laboratory	1,100,000
Ocean climate research	1,500,000
Prediction and Research	2,466,000
Ocean Services:	
Ocean assessment activities	7,400,000
Tides and water levels program	20,000
Sea Grant	39,000,000
Coastal Zone Management:	
States assistance grants:	
Sec. 306 and 306a	36,600,000
Interstate grants	1,500,000
Program management	600,000
Acquisition of new sanctuary sites	1,600,000
Management and research	600,000
($500,000 reprogramming of deobligations for the Albemarle-Pamlico estuarine system)	
Mapping, Charting and Geodesy Programs:	
Nautical chart service	175,000
Geodetic reference system	920,000
Information Collection and Analysis:	
Resource surveys and protected species research	2,961,000
Habitat conditions on fish stocks	5,133,000
Fisheries statistics	3,100,000
Ecosystems, nearshore fisheries and stock abundance	974,000
Aquaculture	3,097,000
Chesapeake Bay studies	1,500,000
SEAMAP	1,000,000
MARFIN	3,500,000
Fishing gear entanglement studies	750,000
Pacific Salmon Treaty	1,000,000

Association Between Primary Production and Recruitment in a Subarctic Ecosystem (APPRISE)	900,000
Develop a management plan for stock enhancement of commercial and sports species around Hawaii	275,000
Conduct a study of export strategies and market potential for the mahi mahi	100,000
Marine mammal research funds	1,500,000
Antarctic Marine Living Resources Program	3,000,000
Salmon enhancement activities	3,350,000
Conservation and Management Operations:	
Regional Fishery Management Councils	4,300,000
Environmental impact analysis and habitat conservation activities	2,023,000
Columbia River hatcheries	8,254,000
State and Industry Assistance Programs:	
Commercial Fisheries Research and Development Act Grants to States	4,250,000
Anadromous fisheries grants	2,750,000
($350,000 is to be used for interjurisdictional fisheries management)	
Striped bass research	500,000
Rockfish research in the Chesapeake Bay	200,000
Fisheries market development	1,500,000
Product quality and safety programs	3,000,000
Menhaden and fish oil research	1,000,000
Replenish Chesapeake Bay striped bass stock	200,000
Oyster replenishment in the Chesapeake Bay	3,000,000
Gulf Underutilized Species Research	1,000,000
Public Warning and Forecast Services:	
Maintain Staff at eight WSFO's	836,000
Maintain four region structures, including Southern Region Headquarters in Fort Worth, Texas	852,000
Maintain Pacific Region Headquarters and Alaska Region Headquarters	407,000
Maintain Data Buoy System	1,174,000
Maintain non-Federal fire weather services	300,000
Meteorological technician staffing	576,000
Emergency power at WSF's with Weather Radio responsibility	400,000
Maintain agricultural weather and fruit frost program	1,418,000
Colorado River Basin Commission Flood Warning System	650,000
Susquehanna River Basin Commission Flood Warning System	3,000,000
Continue NWS Headquarters Research and Development	340,000
High Plains Regional Climate Center	250,000
Maintain Climate Center Program	760,000
Satellite Services: Purchase satellite imagery equipment for the Clovis, California office	50,000
Atmospheric and Hydrological Research:	
Program for Regional Observing and Forecasting Services	
Meteorological and hydrological research	
State specific weather modification activities	2,150,000
Mesoscale storm research	
Global Atmospheric Research Program	
Space Environment Laboratory	300,000
Develop a national marine electronics agenda	325,000
Executive Direction and Administration:	
Productivity savings	4,000,000
Administrative improvements	850,000
Other administrative savings	1,900,000
GS 11-15 projected savings	2,000,000
Pay restoration	1,000,000
Additional restoration of sequestration	12,492,000
Marine Services: Restore reductions	10,258,000
Reduction in proposed transfer from SK funds	8,000,000
Next Generation Radar (NEXRAD)	42,000,000
Total additions	263,521,000

Budget request	836,479,000
Total, new budget authority recommendation	1,100,000,000

The Committee has provided for a transfer of $38,000,000 from the fund entitled "Promote and Develop Fishery Products and Research Pertaining to American Fisheries". The President's budget request assumed a transfer of all available funds ($46,000,000), leaving no fisheries or development and utilization grant program for fiscal year 1987. The authorizing legislation provides that the Secretary shall use these funds to finance those activities of the National Marine Fisheries Service directly related to the development of United States fisheries. Pursuant to that legislation, the Committee directs the Department to provide $8,000,000 for general grants to industry for research and development projects. In addition, the Committee recommends that $38,000,000 be transferred to the Operations, Research, and Facilities account and that such funds be used to support ongoing fisheries development programs within the National Marine Fisheries Service of NOAA.

The Committee intends that the same funding that was provided during fiscal year 1986 ($375,000) be provided for aquaculture activities at the Stutgart, Arkansas facility.

The Committee intends that of the funds provided for interjurisdictional fisheries management, that $350,000 be provided to develop interjurisdictional fishery management plans for species of priority interest.

Through the Committee's restoration of various programmatic activities, the Committee intends and expects that all facilities operating in fiscal year 1986 will continue to operate at personnel, program and operating levels consistent with the 1986 Appropriation Act in fiscal year 1987 to the extent provided by the Committee's allowance.

The Committee has restored funding of the State Weather Modification Activities at a level of $2,150,000 which is to be allocated among the four states participating in this program: North Dakota, Illinois, Nevada, and Utah. The Committee intends that out of the total provided for this project $150,000 shall be provided to Illinois to provide research aircraft to support all of the projects.

The Committee has restored funding of the full amount proposed for reduction for fiscal year 1987 which includes funding of sea turtle research, bowhead whale research, and other marine mammal issues concerning endangered species. Out of the $600,000 for bowhead whale research, the Committee intends that $250,000 be allocated to the NOAA Marine Mammal Laboratory for the spring aerial survey, and that $350,000 be allocated to the Alaska Eskimo Whaling Commission for the following purposes: (1) $150,000 for scientific research; and (2) $200,000 to the AEWC's bowhead weapons improvement research, for International Whaling Commission representation, and for implementation of the Alaska Eskimo Whaling Commission and National Oceanic and Atmospheric Administration Cooperative Agreement which, pursuant to the Marine Mammal Protection Act and the Whaling Convention Act of 1949, defines the legal relationship controlling the Alaska Eskimo Bowhead Whale Hunt.

Of the amount provided for weather data buoys, $600,000 shall be utilized for maintenance weather data buoys around Hawaii, and the balance shall be utilized to continue the research efforts associated with this program.

The Committee has again restored funding for the important agricultural weather and fruit frost advisory program services proposed for elimination within the National Weather Service. The Committee feels these programs are of such importance that they must be maintained at the fiscal year 1986 level and expects the Department and the Office of Management and Budget to heed the resolve of the Congress in maintaining these important programs.

The Committee has included funding to maintain the National Undersea Research Program of which the Hawaii program is to be maintained at $1,400,000 and sufficient funding ($950,000) is to be provided to the Wilmington, North Carolina location in order to secure a sufficient vessel.

The Committee recommendation includes $3,000,000 to continue the expansion and improvement of the National Weather Service's Flood Forecasting System in the Susquehanna River Basin. Funds provided would upgrade and enhance flood forecasting capability in Pennsylvania, New York, Maryland, New Jersey, Delaware, Virginia and West Virginia, states particularly susceptible to frequent and violent flooding. The Committee expects these funds to be used to provide for additional automated stream and rain gauges, an upgrade of radar equipment at Williamsport, Harrisburg, and Binghamton, and leasing of a minicomputer.

The Committee has included an additional $20,000 to complete the extension of the Delaware Bay Project to the C&D Canal in the upper Chesapeake Bay with regard to NOAA's Tidal Gauge Study Project.

The Committee has included an additional $3,500,000 for the Marine Resource Fisheries Initiative (MARFIN) in order to continue to fund a comprehensive initiative of research and development of latent fishery resources in the Gulf region.

The Committee has included an additional $200,000 to be used for a study of the propagation of existing hatcheries to replenish the Chesapeake Bay stock of Atlantic Striped Bass (rockfish). The Committee has included $50,000 for the purchase of satellite imagery or remote sensing equipment for the Clovis, California office of the National Weather Service.

The Committee is not in favor of funding a proposed Great Lakes Research Office.

The Committee intends that of funds provided for resource information, that $250,000 be provided in order that the National Marine Fisheries Service may cooperate with the Corps of Engineers to effectuate the memorandum of understanding to develop techniques to restore degraded coastal habitats.

Of funds provided for resource information, it is the Committee's intent that $200,000 be made available to undertake tagging and migration studies of King Mackerel stocks in the Atlantic region.

The Committee is concerned with reports that the redfish population may be becoming seriously depleted. The Committee requests the Secretary of Commerce to undertake a scientific study sufficient to enable the Secretary to determine and report by October 1, 1986, what level of harvest and what other restrictions and actions are appropriate to ensure the survival of the redfish population.

The Committee intends that within the funds provided, that NOAA participate fully in the interagency task force on acid rain.

The Committee has not included a requested transfer of procurement funds related to the Next Generation Weather Radar (NEXRAD) from the Aviation and Airways Trust Fund. The Committee is not convinced that the authorization to utilize these funds for aviation services is sufficient to cover this procurement item. Therefore, the Committee has included a direct appropriation for the procurement of these much needed facilities.

The Committee has included $75,000,000 to fund The Omnistar multi-use single platform satellite concept. This involves continued funding for a two-polar orbiting satellite system and an additional infusion of funds to support the EOSAT venture (commercialization of LANDSAT). The $75,000,000 is derived as follows:

> $35,000,000 appropriated in the fiscal year 1985 Supplemental Appropriations Act was for launch purposes. Due to the recent problems with two rocket failures and the Challenger disaster, these funds can be used for system development, operational and procurement purposes until a viable launch schedule is developed.
>
> $40,000,000 in new budget (obligational) authority, derived from funds requested for the GOES satellite system, decreasing that activity's level from a request of $118,530,000 to $78,530,000.

The Committee recommendation supports the continuation of all existing satellite systems and ventures, such as EOSAT (the commercialization of LANDSAT), the two polar orbiting satellite system, and a fully operational GOES system.

The Committee intends that the diversion of the $40,000,000 from the request for the GOES satellite system will not affect the GOES launch. If it is determined that any of this $40,000,000 is needed, it is highly unlikely that it will be needed before 1988, and the Committee would expect to rectify it when and if the amount is determined.

The Committee is concerned that an expendable launch vehicle for Omnistar would greatly inflate the cost of the program. Therefore, the Committee expects that before NOAA obligates the agency for an expendable launch vehicle, funding for this specific purpose will be approved by the Congress.

FISHERMEN'S CONTINGENCY FUND

The bill provides $750,000 for the Fishermen's Contingency Fund, which is the same level of appropriations provided for fiscal year 1986. This fund is authorized by title IV of the Outer Continental Shelf Lands Act amendments.

The Fishermen's Contingency Fund provides compensation to domestic fishermen for damage or loss of fishing gear and any resulting loss due to natural or man-made obstruction related to oil or gas exploration, development and production on the outer continental shelf. The Secretary of Commerce is authorized to establish

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an area account within the fund for any area within the outer continental shelf. A holder of a lease, permit, easement, or right of way in such area is required to pay a fee into the appropriate area account in the fund. Each area account, if depleted, will be replenished by assessment. The Act stipulates that amounts available in each area account can be disbursed only to the extent provided by appropriation Acts. No funds were requested for fiscal year 1987. However, the Committee has received such an overwhelming response from the general public and industry that it believes sufficient funds must be provided to cover an increased number of claims and to carry out the new authorization Act provisions that increase economic loss compensation from 25 to 50 percent.

FOREIGN FISHING OBSERVER FUND

The bill provides $4,500,000 for the Foreign Fishing Observer Fund, which represents an increase of $2,500,000 above the budget request and an increase of $194,000 above the adjusted 1986 appropriation.

Subject to the provisions contained in the amendment (Public Law 96-339) to section 2 of the Atlantic Tuna Convention Act of 1975, there is established in the Treasury of the United States, the Foreign Fishing Observer Fund. Monies paid into the fund are collected from owners and operators of certain foreign fishing vessels that fish within the U.S. Fishery Conservation Zone and are intended to be used by the Secretary of Commerce to finance the costs of placing United States observers aboard these fishing vessels. The observers collect scientific information on the foreign catch and monitor compliance by foreign fishery crews in accordance with the provisions of the Fishery Conservation and Management of 1976. Recent amendments to the authorizing legislation allow foreign governments to contract directly for observer services from contractors approved by the Secretary of Commerce. The 1987 budget assumes that through a combination of appropriated funds and direct contracts the current level of coverage is expected to continue. However, the Committee understands that through contracting and direct coverage better compliance is achieved and has therefore restored the appropriated amount to the fiscal year 1986 level.

This appropriation provides the authority necessary to pay the salaries of U.S. observers, and program support personnel, other administrative costs associated with the program, and the costs of data management and analysis. There are no net costs to the U.S. taxpayer associated with this program.

FISHERMEN'S GUARANTY FUND

The Committee recommends $1,800,000, the level of the budget request for the Fishermen's Guaranty Fund. The Fishermen's Guaranty Fund provides compensation to vessel owners and crews for financial losses resulting from seizures of United States vessels by foreign governments on the high seas, or on the basis of rights or claims to territorial waters not recognized by the United States. Capital for the fund is derived from fees paid by vessel owners at rates established by the Secretary of Commerce and appropriations from the general fund. The authorizing legislation requires that fees cover all administrative expenses and at least 33 percent of the value of the claims to be paid. It is estimated that in fiscal year 1987 fees collected will approach $1,800,000, the same level as that provided in fiscal year 1986. Since disbursements from fees collected can be made only to the extent authorized in appropriation Acts, the Committee recommends this amount in the bill to cover estimated administrative expenses and financial losses resulting from seizures of United States vessels by foreign governments.

FEDERAL SHIP FINANCING FUND, FISHING VESSELS

The Committee has not approved the appropriation language requested in the budget which would prohibit loan guarantee authority for construction of fishing vessels during fiscal year 1987 from the Federal Ship Financing Fund. There is no authority in existing law to permit limitation of loan guarantee authority below the total authorized in law. Similar limitations have been proposed in prior years and rejected by the Committee because including such language would contravene the authorizing legislation.

PATENT AND TRADEMARK OFFICE

The bill provides $100,000,000 for the salaries and expenses of the Patent and Trademark Office (PTO). This represents a decrease of $9,632,000 from the budget request but an increase of $18,942,000 from the fiscal year 1986 adjusted appropriation.

The Committee recommendation provides a total of $5,000,000 for part of the adjustments to base and built-in administrative changes requested in the President's budget and partial restoration of the sequestration for fiscal year 1986.

The Committee recommendation also includes a portion of the program changes requested in the budget. These include funds for automation resources ($8,735,000); improvement of the automated trademark system ($1,241,000); information dissemination ($531,000); and executive direction ($4,840,000).

NATIONAL BUREAU OF STANDARDS

The bill provides $120,000,000 for the Scientific, Research, Development and Technology programs funded in the appropriation for the National Bureau of Standards. The amount provided in the bill is $3,953,000 less than the level of the President's request but is $1,256,000 more than the fiscal year 1986 adjusted appropriation.

The Committee recommendation provides a total of $3,124,000 for a portion of the adjustments to base and partial restoration of the amount sequestered for fiscal year 1986. The recommendation includes $500,000 of the requested increase for Materials, Science and Engineering and includes an additional $3,100,000 for the Center for Building Technology and $5,141,000 for the Center for Fire Research. The recommendation also includes $800,000 for Fiber Optics, and $500,000 for enhancement of the Consolidated Scientific Computer System. The Committee has approved the requested reduction of $1,641,000 for the Research Associates Program, but has restored $1,000,000 of the reduction requested for the Technical

Competence Fund and has restored $3,130,000 of the requested reduction for the Institute of Computer Sciences and Technology. The Committee has not approved the request for construction of a Cold Neutron Research Facility at this time.

The Committee strongly supports the activities of the Commerce Department's National Bureau of Standards, especially the Center for Fire Research and the Center for Building Technology. The research carried out by these centers is vital to improving the safety of all citizens.

NATIONAL TELECOMMUNICATIONS AND INFORMATION ADMINISTRATION

The Committee recommends $36,000,000 for the programs and administrative expenses of the National Telecommunications and Information Administration (NTIA). The amount in the bill for the two appropriation accounts within NTIA exceeds the President's request by $22,084,000 and represents an increase of $208,000 from appropriations provided for fiscal year 1986.

The NTIA develops national telecommunication and information policy, allocates and manages the use of the radio spectrum, and provides grants for planning and construction of public telecommunications facilities.

SALARIES AND EXPENSES

The Committee recommends $13,000,000 for the salaries and administrative expenses, communication policy, and research and development activities of the NTIA. This represents a decrease of $916,000 from the President's request but an increase of $176,000 from the 1986 adjusted appropriation level.

The amount in the bill reflects approval of part of the uncontrollable cost increases and partial restoration of the Gramm-Rudman sequestration of $576,000 as well as a portion of the requested program increase of $500,000 for domestic Federal and international policies.

PUBLIC TELECOMMUNICATIONS FACILITIES, PLANNING AND CONSTRUCTION

The bill includes $23,000,000 for fiscal year 1987 for planning and construction grants for public television, radio, and non-broadcast facilities, for which there was no budget request. This represents an increase of $32,000 above the adjusted appropriation level for fiscal year 1986. Of the total amount the Committee has provided, $1,200,000 is to be available for program management as authorized by section 391 of the Communications Act of 1934, as amended.

The Committee position regarding this program remains unchanged from that expressed in prior years' reports accompanying appropriation bills. NTIA grants have contributed to the portion of the nation's populace who have access to public radio and television, but there remains some areas in which this service is still unavailable. In addition, much of the equipment that was provided in the early years of this grant program has become obsolete or irrepairable and requires replacement. The goal of this program and one of the chief objectives of this appropriation is to improve the coverage of existing stations and to expand coverage through the establishment of new stations. The Committee has, therefore, provided funding in fiscal year 1987 for a grant program, including funds for the purpose of replacing aging, obsolete equipment.

General Provisions—Department of Commerce

The Committee recommendation includes language that was contained in fiscal years 1984, 1985 and 1986 Appropriations Acts that was proposed for elimination by the Administration, prohibiting the sale, except with the consent of the borrower, of loans made under the Public Works and Economic Development Act of 1965. The Committee feels that this language should be maintained in the appropriation bill for fiscal year 1987.

TITLE II—DEPARTMENT OF JUSTICE

The total amount of new budget authority recommended in the bill for the Department of Justice for fiscal year 1987 is $4,246,196,000. This amount is $41,491,000 more than the total request for the Department for fiscal year 1987 and is $411,841,000 more than appropriations provided for the Department for the current fiscal year adjusted for sequestration and amounts in the Urgent Supplemental Appropriations Act, 1986. The increase over the budget request is attributable primarily to the restoration of funds for the Juvenile Justice and Delinquency Prevention Program, the State and Local Assistance Program, the Regional Information Sharing Systems Program, and the program of reimbursements to the States for the cost of incarcerating Mariel Cubans who have been convicted of crimes under state law. All of these programs were proposed for elimination in the budget. In addition, the amount recommended by the Committee provides for partial restoration of the amounts sequestered under Public Law 99-177 as well as for enhanced law enforcement activities of the Federal Bureau of Investigation, the Drug Enforcement Administration, construction of additional prisons to relieve overcrowding and improve security at Federal Prison System facilities.

General Administration

SALARIES AND EXPENSES

The Committee recommends $70,800,000 for fiscal year 1987 for "General Administration, Salaries and Expenses" of the Department of Justice. This appropriation includes funds for program direction and policy coordination and administrative review and appeals.

The amount provided represents a decrease of $2,908,000 from the budget request but is $3,044,000 more than the appropriation currently available adjusted for sequestration under Public Law 99-177. The Committee recommendation reflects a total of $6,656,000 for partial restoration of the amount sequestered for fiscal year 1986 as well as a portion of the amount requested for uncontrollable increases and $2,000,000 of the program increase requested for the Financial and Administrative Management Information System and for the Case Management System. The Committee recommendation reflects approval of the requested decreases for management savings and other nonrecurring and administrative items.

In the conference report accompanying the fiscal year 1986 Commerce, Justice, State, the Judiciary and, Related Agencies Appropriations Act (Public Law 99-180) the conferees stated that the Department leadership offices had a greater number of employees and were spending funds in excess of the allowed positions approved by the Congress. This was being accomplished through their use of detailed personnel. The conferees therefore directed the Department leadership offices to cease this practice.

The Department did not comply with these clear instructions; therefore, we have included bill language specifically prohibiting the Department from using any funds for the purpose of detailing personnel to the Department leadership offices.

It is the specific intention of the Committee to prohibit the Office of the Attorney General, the Office of the Deputy Attorney General and other Department leadership offices from in any way augmenting their personnel resources above the level approved in the appropriations bill for fiscal year 1987. The practices the Committee intends to prohibit include, but are not limited to, the following: detailing of personnel, temporary transfers of personnel on either a reimbursable or non-reimbursable basis, or any other type of formal or informal transfer of personnel on either a temporary or long-term basis.

The Committee notes that the Department of Justice has not complied with Federal laws requiring the annual submission of affirmative action plans. Such plans are to include employment goals and timetables. Therefore, the Committee expects that the Department shall transmit to the Equal Employment Opportunity Commission each plan and each report required under any regulation or management directive that is issued by the Commission and is in effect under current law.

The Committee has become aware of intense controversies surrounding the operation of reproductive health clinics, and has received credible testimony that while the Bureau of Alcohol, Tobacco and Firearms has pursued effectively cases of actual bombings and arson, the Justice Department has paid less attention to certain matters. These include bomb threats, hate mail, physical and verbal harassment, vandalization and the physical blocking of passage. The Committee urges the Department to consider more carefully the extent to which such actions amount to abridgement of Constitutionally protected freedoms, and to become more active in measures to further cooperate with state and local agencies in the prevention of such abridgement. The Committee recognizes that in many instances those protesting clinic activities are merely exercising their own Constitutional privilege of free speech. However, the limits of free speech have been exceeded when the protests include prevention of physical movement or take such forms as bomb threats which cause losses of leases or insurance.

UNITED STATES PAROLE COMMISSION

The Committee has provided $10,600,000 for the salaries and expenses of the United States Parole Commission for fiscal year 1987. This amount is an increase of $180,000 above the budget request and is an increase of $1,221,000 above the amount currently available for fiscal year 1986 adjusted for sequestration under Public Law 99-177. The Committee recommendation will provide for restoration of the amounts sequestered for fiscal year 1986 as well as the uncontrollable increases requested, including increased utilities, travel costs, and other support items. In addition, the Committee recommendation includes $180,000 above the budget request for four additional positions to help the Parole Commission handle its increased workload resulting from the increasing Federal prison population.

The United States Parole Commission is an independent organization within the Department of Justice which makes decisions regarding the granting or denial of parole to Federal prisoners, conditions of parole, supervision of parolees, and mandatory releases, recruitment in the event of violation of the conditions of supervision, and termination of supervision as outlined in the 1976 Parole Commission and Reorganization Act.

LEGAL ACTIVITIES

SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

The bill provides $220,000,000 for the General Legal Activities of the Department of Justice. These activities include the Office of the Solicitor General, the Tax Division, the Criminal Division, the Civil Division, the Land and Natural Resources Division, the Office of Legal Counsel, the Civil Rights Division, and INTERPOL. The amount recommended is $10,284,000 below the budget request but is $23,815,000 more than appropriations provided for the current fiscal year adjusted for sequestration under Public Law 99-177.

The Committee recommendation will provide a total of $14,695,000 for partial restoration of the amount sequestered for fiscal year 1986 as well as a portion of the nondiscretionary cost increases. The recommendation also includes $11,068,000 of the program increases requested. These program increases include additional positions for the Tax Division, the Criminal Division, the Civil Division, and the Land and Natural Resources Division as requested. The Committee recommendation also reflects approval of a portion of the $5,000,000 requested increase to fund office automation projects for the Department's litigating components. The Committee has approved the requested language that is necessary for this item. The Committee has also approved all requested administrative and program decreases.

The Committee has not approved the request to merge the United States Attorneys with this appropriation.

The Committee recommendation also includes the full amount requested for the Office of Special Investigations in the Criminal Division.

Asbestos litigation is a large, complex and costly problem to the Federal government. It is estimated that over 10,000 asbestos-related cases are currently pending against the Federal government. These cases have imposed a tremendous burden on the Federal courts system. Each case encompasses hundreds or thousands of actual claims. Therefore the Committee directs the Departments of Justice, Labor, and Health and Human Services to convene an interdepartmental working group to develop alternatives to simply litigating all asbestos cases. The group should consider the steps which would be appropriate to establish an equitable compensation program in lieu of litigating each case in the event that the government's defense against liability for asbestos exposure fails. The Committee directs the Department of Justice to submit a written report to the committee by February 1, 1987, detailing the progress of this interdepartmental working group.

UNITED STATES ATTORNEYS

The Committee recommends $340,000,000 for the salaries and expenses of the United States Attorneys. This amount is a reduction of $13,815,000 from the budget request but is an increase of $32,035,000 above the amount currently available for fiscal year 1986 adjusted for sequestration under Public Law 99-177.

The Committee recommendation will provide a total of $30,000,000 for partial restoration of the amount sequestered for fiscal year 1986 as well as a portion of the uncontrollable increases requested including annualization of additional positions funded in fiscal year 1986. The Committee recommendation also reflects approval of a portion of the additional resources requested ($2,000,000) for Assistant United States Attorneys for the Criminal Program.

ANTITRUST DIVISION

The bill provides $43,000,000 for the salaries and expenses of the Antitrust Division which is charged with enforcement of antitrust and similar laws. This amount is $3,609,000 less than the budget request but is $414,000 more than the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177.

The Committee recommendation will provide for restoration of a portion of the amount sequestered and a small allowance for adjustments to base and other built-in changes.

The Committee believes that the report, evaluating the need for continuing the line-of-business restrictions required under the AT&T settlement and to be filed with the decree court in January 1987, should be developed as a broad-based, interagency report.

Concerns have been raised that the report proposing modifications to the consent decree would only reflect the views of the Justice Department. If this were the case, the report's thrust and conclusions would focus heavily on anti-trust considerations, perhaps to the exclusion of other issues such as telecommunications policy and trade policy from expert agencies in the government.

It is the intent of the Committee that all the appropriate resources and expertise of the government should be applied to the development of this report, including:

(1) An evaluation of the need for continuing the restrictions and the consistency of such restrictions with Federal telecom-

munications policy, prepared by the National Telecommunications and Information Administration.

(2) An evaluation of the need for continuing the restrictions and the consistency of such restrictions with the implementation of federal telecommunications policy, prepared by the Federal Communications Commission.

(3) An evaluation of the need for continuing the restrictions and the consistency of such restrictions with Federal trade policy, prepared by the Department of Commerce.

The Committee further believes that the President of the United States should ensure that all of these views are considered in the preparation of this report so the recommendations expressed to the decree court accurately and consistently represent the policy of the United States.

FOREIGN CLAIMS SETTLEMENT COMMISSION

The bill provides an appropriation of $596,000 for the salaries and expenses of the Foreign Claims Settlement Commission. This amount is the same as the budget request and is a reduction of $74,000 from the amount available for fiscal year 1986 adjusted for sequestration under Public Law 99-177. The Committee recommendation will provide for restoration of the amount sequestered as well as for uncontrollable cost increases. The Committee recommendation also reflects a program decrease as requested because of the substantial completion of current and past programs involving claims of United States nationals for losses of property through confiscation expropriation or other means in foreign countries.

The principal mission of the Foreign Claims Settlement Commission is to settle the claims of American citizens arising out of nationalization, expropriation or other takings of their properties and interests by certain foreign governments. The Commission also serves in an advisory capacity to other Government agencies in matters of policy on claims of the United States against foreign governments.

OVERSIGHT OF BANKRUPTCY CASES

The Committee recommends a total of $13,200,000 for the salaries and expenses of oversight of bankruptcy cases. This amount is an increase of $1,537,000 above the budget request and is an increase of $3,441,000 above the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177. The Committee recommendation includes restoration of the amount sequestered and the uncontrollable cost increases. In addition, the Committee recommendation includes $965,000 and 10 positions for expansion of computerization to other field offices; $256,000 and 11 positions to maintain three suboffices scheduled for consolidation and $494,000 and 18 positions for additional staff for field offices.

UNITED STATES MARSHALS

The Committee recommends a total of $155,000,000 for the United States Marshals for fiscal year 1987. This amount is a reduction of $21,759,000 from the budget request, but is an increase of $8,850,000 above the level provided for fiscal year 1986 after sequestration and including the amount for the Marshals Service in the conference agreement on the Urgent Supplemental Appropriations Bill, 1986 (H.R. 4515). The amount recommended does not include the proposed transfer of $14,891,000 for the Protected Witnesses Program. The Committee has provided funding for this program in the amount recommended for the Fees and Expenses of Witnesses appropriation. Thus, the Committee recommendation for the United States Marshals Service is a reduction of $5,868,000 from the adjusted budget request.

The amount recommended includes most of the funds sequestered for fiscal year 1986, a portion of the amount requested for uncontrollable cost increases as well as a portion of the program increases requested. The Committee recommendation also reflects approval of the reductions proposed for management savings and nonrecurring costs. The Committee has also approved a program decrease requested of $2,850,000. This amount represents the funding previously appropriated for management costs of seized assets which will now be funded by the Assets Forfeiture Fund.

The Committee has approved the following program increases: 43 positions and $1,643,000 for Organized Crime Drug Enforcement-related warrant investigations and 30 positions and $840,000 for the service of government process related to debt collection; 8 positions and $350,000 for increased security at OCDE trials; $800,000 for purchase of voice privacy radios; $573,000 and 15 positions to handle additional prisoner movements resulting from OCDE trials; $1,200,000 for travel and other expenses related to child visitations mandated by Comprehensive Crime Control Act; and $800,000 to build and operate two additional safe sites for protected witnesses.

SUPPORT OF UNITED STATES PRISONERS

The Committee recommends a total of $58,000,000 for support of United States Prisoners in non-Federal institutions. The Committee is $180,000 less than the budget request but is $451,000 more than the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177 and the conference agreement on the Urgent Supplemental Appropriations Bill (H.R. 4515). This amount will provide a total of $3,451,000 for restoration of most of the amount sequestered for fiscal year 1986 and the uncontrollable cost increases requested.

The Committee recommendation also includes $5,000,000 for the Cooperative Agreement Program, which is the same amount that was available for fiscal year 1986. The Cooperative Agreement Program provides for upgrading, expansion and construction of State and local correctional facilities that house Federal prisoners awaiting transfer to Federal penal institutions. Sufficient space is not available currently for confinement of Federal pre-trial detainees in many areas of the country. Funds recommended by the Committee for this program will enable the Department of Justice to provide space for Federal detainees and to assist in relieving overcrowding of State and local jails. In addition, these funds should help to relieve some of the overcrowding in Federal prison facilities.

FEES AND EXPENSES OF WITNESSES

The Committee recommends an appropriation of $46,000,000 to pay the fees and expenses of witnesses who appear on behalf of the government in all cases to which the United States is a party. This amount is $11,324,000 more than the budget estimate and is $638,000 more than the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177.

The Committee recommendation will provide a total of $638,000 for partial restoration of the amount sequestered for fiscal year 1986 as well as for part of the uncontrollable cost increases requested. The Committee recommendation also reflects the funding of the Protected Witness Program in this appropriation rather than in the Marshals Service.

COMMUNITY RELATIONS SERVICE

The Committee recommends $30,000,000 for the salaries and expenses of the Community Relations Service. This amount is $2,009,000 below the budget request but is $1,386,000 above the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177. The Committee recommendation includes a total of $904,000 for partial restoration of the amount sequestered for fiscal year 1986 as well as approval of part of the request for uncontrollable cost increases. The Committee has also provided $500,000 of the program increase requested to enable the Community Relations Service to handle the increased outplacement requirements from the Atlanta Federal Penitentiary and increased requirements for mental health care for mentally disabled Cuban entrants in Federal custody.

The Community Relations Service, which was established by title X of the Civil Rights Act of 1964, is responsible for providing assistance to communities in resolving disputes, disagreements, and difficulties arising from discriminatory practices based on race, color, or national origin. The Service is also responsible for administering the program of assistance for Cuban and Haitian entrants which was transferred from the Immigration and Naturalization Service.

ASSETS FORFEITURE FUND

The Committee recommends a total of $30,000,000 for the Assets Forfeiture Fund. This amount is a reduction of $5,000,000 from the budget request but is an increase of $1,290,000 over the current level after sequestration under Public Law 99-177. This amount includes $10,000,000 for nonreimbursable expenditures (payment of rewards for information, retrofitting of conveyances, and purchases of evidence). The Committee recommendation also includes $20,000,000 for the business-type expenditures payable from the Fund (expenses of seizing and managing property, payment of liens and expenses of remission or mitigation). The Committee has not approved the program increase requested since the current year activity for this program is running below the anticipated level.

FEDERAL BUREAU OF INVESTIGATION

The Committee recommends an appropriation of $1,260,000,000 for the Federal Bureau of Investigation. While this amount is a decrease of $18,410,000 from the budget request, it represents an increase of $102,987,000 above the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177.

The Committee recommendation provides for restoration of the amount sequestered for fiscal year 1986 the amount requested for uncontrollable program increases and a substantial portion of the program increases requested. These include all of the additional funds for other field programs, support personnel, and $19,665,000 of the total amounts requested for technical field support and equipment and automated data processing and telecommunications.

The Committee has not approved the proposal to charge State and local law enforcement personnel for meals and lodging while being trained at the FBI Academy. The Committee strongly endorses the FBI's training programs at the FBI Academy for State and local law enforcement personnel and believes that these programs play an important role in equipping State and local governments to carry out their law enforcement responsibilities. The Committee expects the FBI to carry out this program within the available resources at the full level provided for the current fiscal year.

The Committee recommendation reflects approval of all of the language changes requested except for the proposal to charge State and local law enforcement officers for part of the cost of training provided at the FBI Academy.

The Committee notes that the FBI and the Department of Justice consider the additional resources provided for the Foreign Counterintelligence and Terrorist Programs to be their highest law enforcement priority and have requested additional resources for these programs for several years. The Committee has approved these requests in every instance. The Committee is aware that circumstances at times may dictate the temporary shift of resources in the other field programs category. However, the Committee fully expects these resources to be restored to the FCI and Terrorist Programs when the need for these temporary transfers has abated.

The Committee encourages the FBI to investigate the feasibility of an alternative site to the 14-acre firing range under lease to the FBI and located on the southern lakefront of the Great Lakes Naval Training Center in North Chicago, Illinois. The Committee requests that the FBI work with GSA and state and local officials to determine the availability and cost of such an alternative location.

The Committee notes that the 1987 Bicentennial celebration of the United States Constitution may result in additional security requirements because of an influx of thousands of visitors beyond normal circumstances at the locations which are expected to be the focal points for the 200th Anniversary activities. Therefore, the Committee requests that the Federal Bureau of Investigation, in conjunction with other appropriate Federal agencies and local law enforcement authorities, conduct a study of the particular security needs arising from the 200th Anniversary celebration.

DRUG ENFORCEMENT ADMINISTRATION

The bill provides $412,000,000 for the Drug Enforcement Administration for fiscal year 1987. This amount is $671,000 above the budget request and is $48,340,000 more than the appropriations provided for the current fiscal year adjusted for sequestration under Public Law 99-177. The Committee recommendation will provide for full restoration of the amount sequestered for fiscal year 1986 ($16,340,000), $14,245,000 requested for uncontrollable cost increases, $28,000,000 in requested program increases and $671,000 for partial restoration of the current level provided for assistance to states for diversion control programs. The program increases requested and approved include 112 additional positions and $8,600,000 for domestic enforcement, 19 additional positions and $740,000 for the intelligence program, seven additional positions and $723,000 for laboratory services, nine additional positions and $9,067,000 for technical operations, and nine additional positions and $8,870,000 for automatic data processing and telecommunications.

The Committee has not approved the request to require State and local law enforcement officials receiving training from DEA to pay that portion of the cost for food and lodging. The Committee believes that such a policy would adversely affect the small State and local departments which may be most in need of such training. Therefore, the Committee recommendation includes the amounts necessary to carry out the State and local training program at the full level provided for the current fiscal year.

The Committee has long been supportive of drug abuse educational programs. These efforts are especially beneficial in pointing out to this nation's young people the inherent health dangers of illegal drug use. The Drug Enforcement Administration (DEA) is the lead Federal agency in enforcing narcotics and controlled substance laws and regulations. However, other agencies are also actively involved in the fight against drug abuse including the National Institute of Drug Abuse, the Centers for Disease Control and the Department of Education. The Committee encourages the DEA to coordinate efforts with these agencies, especially in disseminating information regarding the health consequences of drug abuse. The committee deems it in the national interest for the DEA, in conjunction with these other Federal agencies, to provide such information to educational institutions, civic groups and other community organizations. The Committee directs the Drug Enforcement Administration to submit a report to the committee in writing by January 1, 1987, on efforts to coordinate activities between the above-mentioned agencies and the DEA. This report should include long-term plans at coordinated prevention activities.

IMMIGRATION AND NATURALIZATION SERVICE

The Committee recommends $605,000,000 for salaries and expenses of the Immigration and Naturalization Service for fiscal year 1987. These funds are for the administration and enforcement of laws relating to immigration and naturalization and alien registration. The amount recommended is $4,393,000 less than the budget request but is $33,733,000 more than the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177 and the amount in the conference agreement on the Urgent Supplemental Appropriations Bill (H.R. 4515).

The Committee recommendation provides a total of $38,167,000 for restoration of most of the amount sequestered for fiscal year 1986 and for most of the requested uncontrollable cost increases. The Committee has not approved the requested program change of $1,000,000 for the Systematic Alien Verification for Entitlement System (project SAVE). While the Committee believes there may be some savings achieved by this intergovernmental information sharing initiative designed to prevent illegal aliens from receiving benefits under State and Federal law, the Committee believes that additional work needs to be done to demonstrate the potential benefits of this program.

The Committee did not approve the requested language changes to eliminate the authorization for purchase of uniforms without regard to the general purchase price limitation for the current fiscal year and the limitation which prohibits the Immigration and Naturalization Service from implementing any reorganization proposal which would result in the closing of the northern regional office of the Service at Fort Snelling, Minnesota.

Last year the Committee expressed concern about the policy of the INS, which requires scheduled passenger airlines to assume custody and financial responsibility for aliens who arrive by plane in the United States without proper documentation. Specifically, the Committee expressed concerns about the possible ramifications of requiring air carriers, who are not, of course, law enforcement officers, to detain such aliens in hotels and motels. The Committee wishes to reiterate concern over this policy and notes its strong support for a change in policy which would require the INS to assume, in all cases, all custodial responsibility and financial responsibility when the transporting air carriers have demonstrated a good faith effort to detect inadmissability prior to boarding the aircraft. The Committee expects to be kept apprised of any developments in this matter and directs the INS to issue a final policy before submission of the agency's FY 1988 budget request.

It has been called to the Committee's attention that additional part-time and temporary inspectors are needed at the Honolulu International Airport. The Committee expects the Service to allocate additional resources for this purpose to the extent feasible within the total amount provided.

FEDERAL PRISON SYSTEM

The bill provides for a total of $742,000,000 for the Federal Prison System. While this amount is a reduction of $25,454,000 from the total budget request, it is an increase of $136,438,000 above the level provided for fiscal year 1986 adjusted for sequestration and the amount in the conference agreement on the Urgent Supplemental Appropriations Bill (H.R. 4515). The details of the three appropriation items under this heading are discussed in the following paragraphs.

SALARIES AND EXPENSES

The Committee recommends $602,000,000 for administration, operation and maintenance of Federal penal and correctional institutions for fiscal year 1986. This amount is $3,193,000 above the budget request and is $51,047,000 above the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177 and including the conference agreement on the Urgent Supplemental Appropriations Bill (H.R. 4515). The Committee recommendation will provide for full restoration of the $23,927,000 sequestered for fiscal year 1986, $18,366,000 requested for uncontrollable increases, and $15,677,000 requested for program increases. In addition, the Committee recommendation includes $3,193,000 for approximately 135 additional workyears to reduce the lapse rate for correctional officers at Federal Prison System institutions. The Committee believes that full funding must be made available for the correctional officer positions in light of the rapidly increasing Federal prison population.

The program increases requested will provide 31 positions and $2,719,000 for activating new housing units and purchasing equipment; $4,938,000 to finance the adequate care and subsistence of a projected increase in the average daily population of Federal Prison System institutions and $8,020,000 to replace obsolete ADP equipment and finance escalating data processing charges due to expanded use of the system.

The Committee recommendation again includes $200,000, the same level that was provided for fiscal year 1986, for the Prison MATCH program (Mothers and Their Children). These funds are provided for this program for the four Federal Prison System institutions that house female inmates (Pleasanton, California; Fort Worth, Texas; Alderson, West Virginia; and Lexington, Kentucky). This project operates programs that facilitate visits between children and their inmate parents. The program provides a needed service to incarcerated parents and their families by providing facilities for visits, help with transportation, and social services.

The Committee did not approve the requested program change which would have removed the authority to purchase uniforms without regard to the general purchase price limitation for the current fiscal year. This language is identical to language recommended for the Immigration and Naturalization Service and will allow for the purchase of uniforms needed in performance of normal duties.

NATIONAL INSTITUTE OF CORRECTIONS

The bill provides $11,000,000 for the National Institute of Corrections for fiscal year 1987. This amount is an increase of $1,505,000 from the budget request and is an increase of $473,000 above the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177. The amount recommended will provide for restoration of $473,000 sequestered in fiscal year 1986 and $656,000 for uncontrollable cost increases.

The Committee did not approve the program decrease requested which would have required State and local governments to fund certain costs of travel, food, and lodging related to NIC-sponsored training. The Committee believes that such training is vital for many State and local governments in better preparing correctional personnel to handle the increasing prison population which is occurring at all levels. The Committee is aware of approximately $2,500,000 in carryover balances from prior fiscal years which were proposed for rescission. The Committee did not approve that rescission and expects the National Institute of Corrections to use those funds to restore the NIC-sponsored training to the full level that was provided for fiscal year 1986.

The program of the National Institute of Corrections is carried out by contracts and grants to educational institutions, units of State and local governments, public and private agencies and organizations. The objective of the program is to provide assistance to State and local governments in developing and training correctional staffs and in supporting research to improve corrections programs. The Institute also serves as a clearinghouse for information about improvements in corrections practices.

BUILDINGS AND FACILITIES

The Committee recommends an appropriation of $129,000,000 for the "Buildings and Facilities" appropriation. This amount is $30,152,000 below the budget request but is $84,918,000 more than the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177.

The Committee recommendation provides for restoration of the $1,981,000 sequestered for fiscal year 1986, $4,636,000 for uncontrollable cost increases, and $115,530,000 for program increases requested. The program increases include $11,735,000 requested to provide resources to accomplish important renovation and repair projects at Federal prison institutions; begin the cleanup of hazardous waste material at selected institutions; and expand the capacity at two existing institutions. The Committee recommendation also reflects a total of $103,795,000 for new construction of medium security institutions in Pennsylvania, Florida and Oregon. The Committee is fully supportive of the construction of these new facilities because of the rapidly increasing prison population. However, the Committee notes that all of the requirements that the Federal Prison System must comply with before construction can begin will undoubtedly result in the delay in the requirement for new obligational authority for some of the funds into fiscal year 1988. Therefore, the Committee has made a reduction but will provide these funds in the fiscal year 1988 appropriation bill so that construction of all three of these institutions can proceed on an orderly schedule.

FEDERAL PRISON INDUSTRIES, INCORPORATED

The bill includes the standard provisions authorizing the Federal Prison Industries, Incorporated to make expenditures, contracts, and commitments necessary for carrying out programs set forth in the fiscal year 1987 budget. This authority is provided in section

104 of the Government Corporation Control Act. The bill also includes language setting limitations of $2,157,000 on the amount of corporation funds available for administrative expenses and $7,208,000 on the amount available for the vocational training of prisoners. These amounts are the budget request for these items for fiscal year 1987. The amount recommended represents an increase of $245,000 above the limitations for the current fiscal year. This increase is necessary to provide for employment for additional inmates.

Federal Prison Industries, Incorporated was established by Congress in 1934. It is authorized to operate industries in Federal penal and correctional institutions and disciplinary barracks. Supervision is by the Director of the Bureau of Prisons, who has jurisdiction over all Federal penal institutions. Profits from the corporation's industrial activities are used to fund activities which benefit inmates by providing vocational training and for compensating inmates performing services in institutional operations. Products manufactured by the inmates are sold to Federal Prison System institutions and to other government agencies. Earnings in excess of operating requirements are paid as dividends into the United States Treasury.

OFFICE OF JUSTICE PROGRAMS

The bill includes a total of $210,000,000 for the various law enforcement assistance and research and statistics programs of the Office of Justice Programs. This amount represents an increase of $135,600,000 above the budget estimate and an increase of $14,789,000 above the current year level adjusted for sequestration under Public Law 99-177.

The Committee recommendation includes $70,282,000 for grants and administrative expenses for the Juvenile Justice and Delinquency Prevention Program for which there was no budget request. This amount will maintain the current level for this program. Included within this amount are the necessary funds for administration of the program. Out of the total amount provided, the Committee expects the Law Related Education Program to be maintained at a level of not less than $2,200,000.

The Committee recommendation provides $59,000,000 for the State and Local Assistance Program. This amount will provide essentially the same program level as was available for fiscal year 1986. There was no budget request for this program.

The Committee recommendation includes $5,000,000, for which there was no budget request, to reimburse States for part of the cost of incarcerating Mariel Cubans who had been paroled by the Federal Government into the United States and then had to be incarcerated for crimes which they committed under State law.

The Committee recommendation includes $9,900,000 to restore funding to the current year level for the Regional Information Systems Sharing Program (RISS) for which there was no budget request. The Committee is aware that the Department of Justice recently changed the funding period for renewal of grants under this program to coincide with the beginning of the fiscal year. This change has resulted in an unobligated balance of $2,100,000 carried over from fiscal year 1986. The Committee expects these funds to be applied to the fiscal year 1987 requirements for the RISS program. Thus, a total of $12,000,000 will be available to fully fund all of the grantees at the full level of operation for fiscal year 1987.

The Committee recommendation also includes $3,000,000 to initiate the implementation of the redesigned Uniform Crime Report (UCR) program. The Committee supports the redesign which is the result of the three year assessment of the program that began in 1982.

The Committee recommendation includes $4,000,000 for the Missing Children Program, as requested.

The Committee recommendation reflects the application of $3,400,000 unneeded carryover balances for the Public Safety Officers' Benefits Program, the Emergency Assistance Program, and management and administration. Thus, the total level of resources available to carry out the fiscal year 1987 program approved by the Committee is $215,500,000, including funds carried over for the RISS program.

The Committee directs the Office of Juvenile Justice and Delinquency Prevention to adequately support the National Council of Juvenile and Family Court Judges, which provides continuing legal education in family and juvenile law. Within existing appropriations, funding should be provided to enable the National Council to continue and enhance its vital programs, which seek to foster understanding and compliance with such Federal statutes as the Adoption Assistance and Child Welfare Act of 1980 (PL 96-272) and the Child Support Enforcement Amendments of 1984 (PL 98-378) that impact on operations and caseloads of state courts.

GENERAL PROVISIONS—DEPARTMENT OF JUSTICE

In section 201 of the bill the Committee has approved a limitation on official reception and representation expenses of $75,000 for fiscal year 1987 for the Department of Justice, the same amount approved for the current fiscal year. In section 202, the Committee has continued language which provides that notwithstanding any other provision of this Act, materials produced by convict labor may be used in construction of any highway or a portion of a highway located on Federal-aid systems as described in Section 103 of Title 23, United States Code. This provision tracks Sec. 609K(b) of Public Law 98-473. In section 203, the Committee has continued a general provision which permits appropriations for General Administration, the United States Marshals Service, the Federal Bureau of Investigation, the Drug Enforcement Administration, the Immigration and Naturalization Service, and the Federal Prison System to be used for uniforms and allowances as authorized by law. In section 203 of the bill, the Committee has continued certain authorities for the Department of Justice that were contained in the Department of Justice Authorization Act, Fiscal Year 1980 and certain authorities for undercover investigative operations for the Federal Bureau of Investigation and the Drug Enforcement Administration.

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TITLE III—DEPARTMENT OF STATE

The Committee recommends a total of $2,846,048,000 for fiscal year 1987 for the Department of State. This amount is $1,074,147,000 less than the total amount requested for fiscal year 1987 and is $240,409,000 less than appropriations provided for the Department for the current fiscal year as adjusted by sequestration and amounts in the Urgent Supplemental Appropriations Act, 1986. The reduction from the fiscal year 1986 level reflects nonrecurring costs for construction of facilities and other security items at overseas posts as part of the Diplomatic Security Initiative, offset in part by continuing requirements for the Diplomatic Security Initiative, nondiscretionary cost increases, including overseas wage and price increases and selected program increases. The total amount recommended includes $2,342,298,000 for "Administration of Foreign Affairs"; $458,150,000 for "International Organizations and Conferences"; $29,800,000 for "International Commissions"; $2,000,000 for "United States Bilateral Science and Technology Agreements"; $9,000,000 for "The Asia Foundation"; and $4,800,000 for "Soviet-East European Research and Training."

Administration of Foreign Affairs

SALARIES AND EXPENSES

The Committee recommends $1,675,000,000 for the "Salaries and Expenses" appropriation of the Department of State. This appropriation provides the funds necessary for the formulation and execution of the foreign policy of the United States, including the conduct of diplomatic and consular relations with foreign countries, diplomatic relations with international organizations and related activities.

The Committee recommendation is $166,559,000 less than the budget request and is $466,000 less than the appropriations provided for the current fiscal year adjusted for sequestration and the amount in the Urgent Supplemental Appropriations Act, 1986. The Committee recommendation will provide a total of $275,000,000 for partial restoration of the amount sequestered for fiscal year 1986 under Public Law 99-177 as well as approximately 50 percent of the nondiscretionary cost increases requested, including increases for overseas wages and prices, within grade increases, increased travel and utilities cost and medical support and the ongoing cost of the 1986 Diplomatic Security Supplemental and reductions for nonrecurring costs, primarily related to the Security Initiative and communications programs.

The Committee recommendation reflects an adjustment of $1,500,000 for continued operation of certain United States consulates specified in section 103 of the Department of State Authorization Act for fiscal years 1982 and 1983. Funds were provided for the last four fiscal years in separate appropriation accounts for the initial costs of reopening and operating these posts. The Committee believes that it is appropriate to fund the ongoing operations of these posts for fiscal year 1987 in a separate appropriation account rather than in the salaries and expenses account.

The Committee recommendation also includes an allowance of a portion of the program increases requested for the following activities: ongoing security requirements ($1,000,000); continuation of the effort to strengthen reporting and analysis ($5,000,000); conduct of relations with Micronesia ($400,000); additional resources to handle overseas consular workload ($750,000); overseas administrative support ($1,750,000); information systems ($13,250,000); and continuation of the nongovernment-owned circuit leasing program ($1,000,000). The Committee recommendation also includes $2,000,000 for an expanded master plan for development of the Arlington Hall Station site as a center for the training and instruction of personnel in the field of foreign relations. In addition, the Committee recommendation reflects the proposed management savings of 201 positions and $11,000,000. These savings reflect a reduction in personnel specialist positions as well as productivity savings and greater efficiencies in overseas post operations.

Under the State Department's Security program, the Committee expects that, when feasible, the Department should give a preference to U.S. freight forwarders and non-vessel operating common carriers for transportation of goods and supplies to United States missions in foreign nations.

REOPENING CONSULATES

The Committee recommends $1,500,000 in this separate appropriation account for continued operating expenses of certain United States consulates which were specified in section 163 of the Department of State Authorization Act for fiscal years 1982 and 1983. This amount was included in the budget request for salaries and expenses and is $200,000 less than the amount provided for fiscal year 1986. The Committee continues to fund the ongoing operations of these posts for fiscal year 1987 in this separate appropriation account rather than in the salaries and expenses appropriation as proposed in the budget.

REPRESENTATION ALLOWANCES

The Committee recommends $4,700,000 for representation allowances authorized by section 905 of the Foreign Service Act of 1980. This amount is $197,000 less than the budget request, but is an increase of $202,000 above the appropriation for fiscal year 1986, adjusted for sequestration. The increase provided over the current year level is intended to provide partial relief for increased prices overseas.

These funds are used to reimburse foreign service officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of the local community.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

The Committee recommends a total of $9,500,000 for the appropriation entitled "Protection of Foreign Missions and Officials". The amount recommended is $800,000 less than the budget request but is $409,000 more than the appropriation provided for fiscal year

1986 adjusted for sequestration. The increase over the current level will provide for an inflation adjustment.

Of the total amount provided, $7,000,000 is available to reimburse New York City for the protection of foreign missions and officials credited to the United Nations and other international organizations. These funds, which include partial restoration of the amount sequestered for fiscal year 1986, provide for the cost of guard posts and security escort and motorcade services to foreign missions and personnel assigned to the United Nations.

Of the total amount recommended, $2,500,000 is available for protection of foreign diplomats and their facilities throughout the United States. The Foreign Missions Act of 1982 authorizes the provision of such protective services where necessary either at the request of a foreign mission or at the initiative of the Secretary of State. In those instances in which State and local authorities cannot provide the protection required, the Act permits the Department of State to employ the services of private security firms. The Committee recommendation will provide for partial restoration of the amount sequestered in fiscal year 1986 under Public Law 99-177.

ACQUISITION AND MAINTENANCE OF BUILDINGS ABROAD

The Committee recommends a total of $500,000,000 for "Acquisition and Maintenance of Buildings Abroad" for fiscal year 1987. This amount is $862,120,000 less than the budget request and is $231,509,000 less than appropriations provided for the current fiscal year, adjusted for sequestration and including the amount in the conference agreement on the Fiscal Year 1986 Urgent Supplemental Appropriations Bill (H.R. 4515) for this item. The reduction from the fiscal year 1986 level reflects nonrecurring costs for construction projects overseas related to the Diplomatic Security Initiative as well as the State Department's regular foreign buildings program.

Funds recommended are used to construct, purchase, or lease offices for the Foreign Service and other government agencies abroad and living quarters for American staff at diplomatic and consular posts where housing problems exist.

The Committee recommendation will provide for the nondiscretionary cost increases such as wage and price increases overseas, administrative services, and project supervision.

The Diplomatic Security Initiative did not start as soon as anticipated when the budget was submitted, and the authorization has not yet passed the Senate. Although the program is not yet authorized, the Committee is including the amount which the Administration and the Congress believe can be used effectively in 1987.

The Committee recommendation includes $227,000,000 for continuation of capital funding for the Department of State's Diplomatic Security Initiative. While this amount represents a reduction of approximately $862,000,000 from the budget request as well as a reduction of more than 50 percent from the level that was provided in the conference agreement on the Urgent Supplemental Appropriations Bill for this program, the Committee remains fully supportive of the Department's efforts to upgrade the security of its posts overseas and implement the recommendations of the Advisory Panel on Overseas Security.

The Committee recommendation includes amounts for the following projects listed in the Diplomatic Security Initiative:

Project Support	$6,638,000
Istanbul, Turkey	14,782,000
Lima, Peru	68,640,000
Bogota, Colombia	57,589,000
Pretoria, South Africa	33,298,000
Cairo, Egypt	46,100,000

The Committee supports the Diplomatic Security Initiative to improve security at our posts overseas. However, the overall program originally submitted contained very rough estimates and it is to be refined. The Committee desires the opportunity to review the final estimates for each project before funds are committed. Therefore, the Committee has included a provision in the bill requiring the Department of State to submit a reprogramming proposal and obtain approval for the use of the funds provided for each project in accordance with the House and Senate Appropriations Committees' reprogramming procedures before funds are obligated. These procedures are set forth on page 7 of this report.

The Committee recommendation also includes funds requested for purchase of housing for the Department of Defense, a new compound for Belmopan, Belize as well as continuing requirements for housing rehabilitation in Bonn, site and design for a new chancery in Beijing and design of the Georgetown, Guyana chancery project.

The Committee is concerned that 72 percent of the personnel in our overseas facilities are not State Department employees. There is a lack of consistency in the manner of reimbursements the State Department receives from the Federal agencies that send these people abroad. As a result, the Department is paying most of the cost of providing office and housing space for these employees of other Departments. The Committee requests that the Department develop a plan for reimbursement of the full expenses incurred by these non-State Department personnel overseas. These expenses would include all of the costs of housing, office space, utilities, securities improvements, training, and related expenses of these employees. This plan should be submitted to the Committee by March 15, 1987.

Although the Congress has established a reprogramming procedure which works well to facilitate larger expenditures, the Committee also requests that the Department notify the Committee in writing on every change order or overrun in the security upgrade program which will cost more than $10,000.

COUNTERTERRORISM RESEARCH AND DEVELOPMENT

The Committee recommends an appropriation of $10,000,000 for continuing a Counterterrorism Research and Development program for the Department of State. This amount is $10,000,000 less than the budget request but is the full amount that was provided in the Urgent Supplemental Appropriations Act, 1986.

The Department of State has identified major deficiencies in funding for new techniques in countering potential terrorist attacks. Improvement in the Department's ability to combat terrorism at our overseas facilities is highly dependent on the development of technology. Because of the wide diversity of terrorist threats as well as the traditional differences in the missions of various government agencies, significant gaps in technological programs exist which neither the Department nor any other individual agency now has the responsibility for addressing. The Committee recommendation will provide for coordinated interagency effort to fill these gaps and develop the technology to deter a wide range of terrorist and technical threats against U.S. personnel, facilities and national security information. The Committee recommendation includes funding for research on new equipment and the Committee expects the Department of State to undertake research on security equipment and devices not now in use.

The accompanying bill provides significant resources to increase the U.S. government's ability to conduct diplomatic relations in a safe and orderly manner and to improve the security of our diplomatic personnel overseas. The Committee has been—and continues to be—strongly supportive of efficient and sustained efforts to increase the security of our diplomatic facilities around the world. The report of the Secretary of State's Advisory Panel on Overseas Security highlighted the need to develop uniform minimum security standards for overseas facilities.

The Committee is aware that an important part of this new security construction program will be a building research and development initiative. The solution to the many unique security problems inherent in the foreign buildings program may depend upon adequate investment in building research and technology transfer.

There are agencies within the Federal government actively involved in building research and technology, including the National Bureau of Standard's Center for Building Technology and Center for Fire Research. The Committee urges the State Department to coordinate efforts with these and other Federal agencies, and to report to the Committee in writing by February 1, 1987, on the success of these efforts.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

The bill includes $4,400,000, the full amount requested, to enable the Secretary of State to meet unforeseen emergencies arising in the diplomatic and consular service. This amount is the same as the budget request and is an increase of $189,000 from the amount provided for the current year adjusted for sequestration.

This appropriation provides funds for relief and repatriation loans to American citizens abroad and for other emergencies of the Department of State. Repayments of loans are deposited in miscellaneous receipts of the Treasury.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

The Committee recommends $9,800,000 for "Payment to the American Institute in Taiwan". This amount is $1,300,000 less than the budget request but is $421,000 more than the level provided for the current year adjusted for sequestration under Public Law 99-177. This increase will provide for partial restoration of the amount sequestered for fiscal year 1986 as well as the increase requested for security improvements.

The Taiwan Relations Act (Public Law 96-8) requires that programs concerning Taiwan be carried out by or through the American Institute in Taiwan and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, general affairs and logistics. The Department of State contract with the American Institute in Taiwan to carry out these activities.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

The Committee recommends $127,400,000 for "Payment to the Foreign Service Retirement and Disability Fund". This amount is the full amount requested and is $9,224,000 above the appropriation provided for fiscal year 1986. The increase recommended over the current fiscal year level is provided to maintain the balance of the Foreign Service normal cost. This is the difference between the employer and employee contributions to the Retirement Fund and the amount necessary to pay future benefits currently being earned by participants in the system.

Section 821 of the Foreign Service Act of 1980 provides for appropriation to the Foreign Service Retirement and Disability Fund in 30 equal annual installments of the amount required for the unfunded liability created by new or additional benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. Section 821 also authorizes an appropriation to the fund to finance for each fiscal year the amount of the Foreign Service annuity cost for current participants which is not met by employee and employer contributions. This amount is commonly known as the Foreign Service normal cost which is the amount necessary to meet the cost of benefits currently being earned by participants in this retirement system. The amount recommended in the accompanying bill will enable the Department of State to meet these requirements of the Act.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

The Committee recommends a total of $423,000,000 for payment of the annual obligations of United States membership in certain international organizations as authorized by conventions, treaties, or specific Acts of Congress. The Committee recommendation is a reduction of $9,930,000 from the budget request and is a reduction of $20,091,000 from the amount provided for fiscal year 1986 adjusted for sequestration under Public Law 99-177.

The reduction from the current year level reflects increased assessments offset by decreases which result from the following factors: the result of the application of Public Law 99-93, section 143, which reduces the request for the UN and affiliated agencies so that U.S. assessed contributions do not exceed 20 percent of the assessed budget for any organization within that group with the exception of the International Atomic Energy Agency; tax equalization fund reduction to the Food and Agriculture Organization, the United Nations, the World Health Organization, and the Pan American Health Organization; and the effects of exchange rate losses in those organizations where the United States pays its assessment in a foreign currency.

The Committee recommendation also reflects a reduction of $9,900,000 from the budget request. The Committee believes that this reduction is appropriate in view of the fact that some of these international organizations need to take further steps in improving efficiency and reducing administrative and overhead costs, and this conclusion was supported by the testimony of the Assistant Secretary of State for International Organizations.

The amount recommended provides for the United States share of the cost of the United Nations and its 10 affiliated agencies, six inter-American organizations, five regional organizations, and 23 other international organizations. The United States membership in these organizations which has been authorized by conventions, treaties, or specific Acts of Congress constitutes an obligation for payment of its share of the assessed budgets. Approximately 75 percent of the amount included in the bill represents assessments from the United Nations and its affiliated agencies.

The Committee has again included in the bill a provision which prohibits the funds in this appropriation from being used to pay the United States share of interest cost of loans to international organizations from commercial lending institutions. The Committee believes that this provision can serve as a deterrent against international organizations borrowing funds from commercial lending institutions in order to compensate for budgetary shortfalls or short-term cash-flow problems.

The following table sets forth the amount provided for each of the international organizations under the Committee's recommendation:

[In thousands]

United Nations and Affiliated Agencies:	
Food and Agriculture Organization	$39,694
International Atomic Energy Agency	20,702
International Civil Aviation Organization	7,871
International Labor Organization	32,192
Intergovernmental Maritime Consultative Organization	527
International Telecommunication Union	2,989
United Nations	193,501
United Nations Industrial Development Organization	12,745
Universal Postal Union	467
World Health Organization	61,719
World Intellectual Property Organization	431
World Meteorological Organization	4,447
Section 143 Withholding Public Law 99-93	79,134
Subtotal	298,151
Inter-American Organizations:	
Inter-American Indian Institute	104
Inter-American Institute for Cooperation on Agriculture	12,682
Organization of American States	42,554
Pan American Health Organization	33,410
Pan American Institute of Geography and History	331

Pan American Railway Congress Association	25
Subtotal	89,106
Regional Organizations:	
Colombo Plan Council for Technical Cooperation	9
North Atlantic Assembly	339
North Atlantic Treaty Organization	16,595
Organization for Economic Cooperation and Development	19,908
South Pacific Commission	525
Subtotal	37,376
Other International Organizations:	
Bureau of International Expositions	13
Customs Cooperation Council	1,428
General Agreement on Tariffs and Trade	3,659
Hague Conference on Private International Law	35
International Agency for Research on Cancer	646
International Bureau of the Permanent Court of Arbitration	6
International Bureau of the Publication of Customs Tariffs	37
International Bureau of Weights and Measures	327
International Center for Study of Preservation and Restoration of Cultural Property	334
International Coffee Organization	584
International Cotton Advisory Committee	133
International Hydrographic Organization	55
International Institute for Unification of Private Law	48
International Jute Organization	117
International Lead and Zinc Study Group	22
International Natural Rubber Organization	184
International Office for Epizootics	39
International Organization for Legal Metrology	48
International Rubber Study Group	36
International Seed Testing Association	3
Interparliamentary Union	309
Maintenance of Certain Lights in the Red Sea	18
World Tourism Organization	216
Subtotal	8,297
Undistributed Reduction	-9,930
Appropriation total	423,000

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

The Committee recommends $29,400,000 to provide the United States share of the cost of maintaining United Nations peacekeeping Forces in the Middle East. These forces are the United Nations Interim Force in Lebanon (UNIFIL) and the United Nations Disengagement Observer Force on the Golan Heights (UNDOF). The amount recommended for fiscal year 1987 is $24,500,000 less than the budget request but is $1,264,000 more than the amount currently available for fiscal year 1986 adjusted for sequestration under Public Law 99-177. The Committee recommendation will restore the amounts sequestered which was $1,264,000. Given the uncertain situation in the Middle East the Committee has not approved the increase requested for UNIFIL and believes that it is appropriate to maintain the contribution for these international peacekeeping operations at the same level as was appropriated for fiscal year 1986.

INTERNATIONAL CONFERENCES AND CONTINGENCIES

The Committee recommends a total of $5,750,000 to finance the United States participation in multilateral intergovernmental conferences and contributions to new or provisional international organizations. The principal expenses of participation in international conferences are the travel, per diem, and support costs of the United States delegations and administrative costs when the United States serves as host for international conferences. The Committee recommendation also includes funds for the expenses of congressional delegations to four international parliamentary groups: the Interparliamentary Union; the North Atlantic Assembly; the United States-Mexico Interparliamentary Group; and the United States-Canada Interparliamentary Group.

The Committee recommendation is $641,000 less than the budget request and is approximately the same level currently available for fiscal year 1986 after sequestration under Public Law 99-177.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

The Committee recommends a total of $15,100,000 for the International Boundary and Water Commission, United States and Mexico. This amount is $300,000 less than the budget request but is $2,126,000 more than the appropriations currently available for fiscal year 1986 after sequestration under Public Law 99-177. The Committee recommendation includes $11,000,000 for the "Salaries and Expenses" appropriation and $4,100,000 for the "Construction" appropriation.

The amount recommended for "Salaries and Expenses" provides for administration of treaties and agreements in force and negotiations of new agreements; technical guidance and supervision of boundary water supervision; joint projects with Mexico, general engineering studies, and preliminary surveys and investigations; and operations and maintenance of completed segments of projects under construction, and stream gauging and hydrologic stations.

The Committee recommendation reflects partial restoration of the amount sequestered for fiscal year 1986 as well as part of the increases requested for adjustments to base and other built-in changes. In addition, the Committee recommendation includes $500,000 for reimbursement to the City of San Diego for its expenses in treating sewage from Tijuana, Mexico. The Committee did not approve the language change requested which would have authorized such sums as may be necessary to be transferred from the Construction appropriation to reimburse the City of San Diego. Because the Department of State could not provide an estimate of the cost necessary for reimbursement, the Committee did not believe it was appropriate to grant authority to transfer an indefinite amount for this purpose.

The "Construction" appropriation finances the construction activities of the United States section of the International Boundary and Water Commission. In response to obligations established by treaties and other agreements between the United States and

Mexico and Acts of Congress the principal projects performed jointly by the two countries are sanitation projects, flood control dams on the Rio Grande River, flood control works on the Rio Grande and Tijuana Rivers, and the settlement of boundary disputes. The Committee recommendation, which is $100,000 less than the budget request but is $1,940,000 more than the amount available currently for fiscal year 1986, reflects an increase for completion of the Nogales International Wastewater Treatment Plant offset by decreases for completion of current phases of the Tijuana Flood Control project, the Rio Grande Canalization project, the Amistead Dam project and the New River project.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

The Committee recommends a total of $3,700,000 to fund the United States share of expenses of the International Boundary Commission and the International Joint Commission for fiscal year 1987. This amount is $200,000 less than the budget request but is $106,000 more than the amount currently available for fiscal year 1986 after sequestration under Public Law 99-177. The increase over the current year level will provide for partial restoration of the amount sequestered for fiscal year 1986 as well as for part of the nondiscretionary cost increases including within grade increases, increased printing costs, overseas price increases, and a groundwater study on pollution from leaking toxic waste dump sites.

The International Boundary Commission, United States and Canada, is mandated by treaty and maintains an effective boundary line between the two countries. The International Joint Commission regulates and investigates levels and flows of boundary water, pollution abatement, water quality control, and related matters of mutual concern to the governments of the United States and Canada. Principal activities include expanded efforts to stop pollution in the Great Lakes Basin through coordination and monitoring of programs established under the Great Lakes Water Quality Agreement.

INTERNATIONAL FISHERIES COMMISSIONS

The bill includes a total of $11,000,000 for fiscal year 1987 to fund the United States share of the expenses of 13 international fisheries commissions and the expenses of the United States commissioners. The amount recommended is the same as the budget request and is $186,000 above the current year level adjusted for sequestration under Public Law 99-177. The amount recommended reflects restoration of the amount sequestered in fiscal year 1986 offset by a reduction of $300,000 for current services adjustments. This reduction results from the termination of the International Pacific Fisheries Commission and other miscellaneous operating decreases totaling $506,000 which are offset by U.S. assessment increases of $206,000 in the operating expenses of the various international fisheries commissions.

The following table sets forth the amount provided for each of the Commissions:

[Dollars in thousands]

International Pacific Halibut Commission	$792
International Pacific Salmon Fisheries Commission	
International-American Tropical Tuna Commission	2,788
International Whaling Commission	57
International North Pacific Fisheries Commission	107
Great Lakes Fishery Commission	4,712
North Pacific Fur Seal Commission	10
International Commission for the Conservation of Atlantic Tunas	68
Northwest Atlantic Fisheries Organization	48
United States/Canada Pacific Salmon Commission	2,256
Commission for Conservation of Antarctic Marine Living Resources	50
North Atlantic Salmon Conservation Organization	12
International Council for the Exploration of the Sea	56
Expenses of the U.S. Commissioners	44
Appropriation Total	11,000

OTHER

UNITED STATES BILATERAL SCIENCE AND TECHNOLOGY AGREEMENTS

The Committee recommends $2,000,000, the full amount of the budget request to finance the United States share of expenses associated with funding selected science and technology projects through a joint agreement with Yugoslavia. This amount is the full budget request for fiscal year 1987 and is an increase of $86,000 above the current level adjusted for sequestration under Public Law 99-177.

The Committee recommendation will permit the United States to fund its annual $2,000,000 share of a five-year agreement with Yugoslavia which was concluded in fiscal year 1985. Projects selected by the managing United States-Yugoslavia Joint Board are in the areas of agriculture, energy, ecology, technology, health and transportation.

THE ASIA FOUNDATION

The Committee recommends $9,000,000 for payments to the Asia Foundation for fiscal year 1987. This amount is a decrease of $500,000 from the budget request for fiscal year 1987 but when combined with the $2,000,000 provided for the Foundation in the Urgent Supplemental Appropriations Act, 1986, it is an increase of $1,000,000 above the amount provided for fiscal year 1986 before sequestration. The $2,000,000, to remain available until expended, was included in the Urgent Supplemental for some of the Foundation's initiatives in the Philippines and other Asian countries. A substantial amount of these funds will carry over into fiscal year 1987.

The Asia Foundation funds programs intended to serve broad, long-term American interests in 15 countries in Asia and the Pacific Ocean area through a program of grants and services. Such grants are intended to fund development oriented and scholarly exchange programs with an emphasis of projects which promote the ideas and values of democratic pluralism and respect for the rule of law, and which strengthen free institutions in such countries.

SOVIET-EAST EUROPEAN RESEARCH AND TRAINING

The Committee recommends $4,800,000 for payment to the Soviet-East European Research and Training Fund, authorized by title VIII of the fiscal year 1983 Department of State Authorization Act. This Act authorizes the United States Government on a long-term basis to develop and maintain a national capability for advanced research and training in the field of Soviet and Eastern European studies. The program provides support for graduate training, advanced research, public dissemination of research data and results, collaboration among government and private specialists, and acquisition by specialists of first-hand experience in the Soviet Union and the countries of Eastern Europe. The Committee recommendation, which is an increase of $800,000 from the budget estimate, reflects restoration of the amount sequestered for fiscal year 1986.

General Provision—Department of State

Section 301 of the bill permits funds appropriated in this Act for the Department of State to be available for allowances and services as authorized by 5 U.S.C. 3109 and passenger or freight transportation.

TITLE IV—THE JUDICIARY

The funds recommended by the Committee in Title IV of the bill are for the operation and maintenance of the United States Courts, including the salaries of judges, magistrates, the supporting personnel and other expenses of the Federal Judiciary. With respect to the courts of appeals and district courts, the Committee has consolidated into one account entitled "Salaries and Expenses," four separate appropriation accounts, i.e., Salaries of Judges, Salaries of Supporting Personnel, Expenses of Operation and Maintenance of the Courts, and Space and Facilities. This consolidation of accounts will provide the Judiciary greater flexibility and permit transfers between accounts subject to established reprogramming procedures.

The budget request submitted for fiscal year 1987 for the Judiciary totaled $1,227,183,000. The request was submitted to the Congress without revision by the Office of Management and Budget in accordance with the Budget and Accounting Act of 1921, as amended. The Committee recommends a total of $1,173,800,000 to carry out the activities of the Federal Judiciary. This represents a reduction of $53,383,000 from the budget requests, but is an increase of $142,643,000 over appropriations provided for the current fiscal year, post-sequestration, but adjusted to include the additional funds provided in the Urgent Supplemental Appropriations Act, 1986.

Supreme Court of the United States

The Committee recommends a total of $17,000,000 for the Supreme Court of the United States, which is $86,000 less than the amount requested, but represents an increase of $378,000 over the appropriations for fiscal year 1986, post-sequestration. The total amount recommended is contained in two separate appropriation accounts as follows:

SALARIES AND EXPENSES

The bill includes $14,600,000 for the expenses of operating the Supreme Court, excluding the care of the building and grounds. This represents a reduction of $31,000 from the budget request, but is an increase of $201,000 over the amount appropriated for the current fiscal year, post-sequestration. Provision has been made for increases in contract rates and charges for services, supplies and equipment. The Committee also has approved one additional position for the Data Systems Office and $100,000 for the observance of the Bicentennial of the Constitution.

CARE OF THE BUILDING AND GROUNDS

The bill includes $2,400,000 for personnel and other services relating to the care of the building and grounds by the Architect of the Capitol. This represents an increase of $177,000 over the amount appropriated for the current fiscal year, post-sequestration, but is $55,000 less than the amount requested. Provision has been made for the installation of an emergency power system at a cost of approximately $350,000. The Committee also has made provision for the maintenance of the security system and other mandatory increases in the cost of services and supplies.

United States Court of Appeals for the Federal Circuit

The sum of $7,000,000 is recommended for the salaries and expenses of the United States Court of Appeals for the Federal Circuit, which represents an increase of $1,691,000 over the adjusted appropriation for 1986, but is $290,000 less than the amount requested. The sum of $1,151,000 has been provided to cover an increase in rental charges to be assessed by the General Services Administration. Provision also has been made for six additional positions; a deputy clerk for the clerk's office, a secretary for the chief judge, and four supporting personnel for judges who are expected to take senior status. Provision has been made for the acquisition of telephone equipment, but it is expected that a significant portion of the cost will be offset by a reduction in the cost of leasing the equipment. The Committee has not restored the amount sequestered in 1986 pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

United States Court of International Trade

The Committee recommends $7,200,000 for the salaries and expenses of the United States Court of International Trade, which represents an increase of $1,043,000 over the adjusted appropriation for 1986 but is $346,000 less than the amount requested. The sum of $1,110,000 has been provided for an increase in rental charges by GSA, which takes into account a savings by reason of the court's relinquishment of 5,292 square feet of space. The Committee has not restored the sum of $243,000 sequestered in fiscal year 1986 pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

SALARIES AND EXPENSES

This account will provide for the salaries of judges, magistrates, and all other officers and employees not otherwise specifically provided for, and for all necessary expenses including charges for space and facilities. As previously indicated, the Committee has consolidated into this one account four separate appropriations, i.e., Salaries of Judges, Salaries of Supporting Personnel, Expenses of Operation and Maintenance of the Courts, and Space and Facilities. The Committee has approved the request for a language change which would augment the ratio of one staff attorney for each authorized circuit court judgeship with seven preargument conference attorneys.

The sum of $940,000,000 is included for this consolidated account, which represents an increase of $112,234,000 over the amounts appropriated in 1986, post-sequestration and including the amount in the Urgent Supplemental Appropriations Act, 1986, but is $42,000,000 less than the amount requested.

The amount recommended includes $105,000,000 for the salaries of judges, $515,000,000 for the magistrates and supporting personnel, and $320,000,000 for expenses, including space and facilities.

With reference to the supporting personnel of the courts, provision has been made for five new full-time magistrates and conversion of two part-time magistrates to a full-time status (including staff) and other changes in arrangements authorized by the Judicial Conference. The Committee has approved 300 additional deputies for the clerks' offices of the courts of appeals, district courts and bankruptcy courts based on the projected increase in filings but at a staffing level equal to 94 percent of the formula allowance adopted by the Judicial Conference. Likewise, the Committee has approved 240 additional positions for probation and pretrial services (160 officers and 80 clerks), which also contemplates that these offices will continue to be staffed at 94 percent of the formula allowance adopted by the Judicial Conference. Staffing for clerks' and probation and pretrial services offices is funded at 60 percent.

The 160 officer positions include 90 for probation and 70 for pretrial services and the additional clerical positions include 50 for probation and 30 for pretrial services. The number of positions provided specifically for pretrial services are exclusively for districts with pretrial services organized outside probation. This earmarking of positions is essential if the Pretrial Services Act of 1982 is to be fully implemented. Almost four years have passed since the enactment of this Act and only about half of the eligible defendants are being screened in order to advise the Judicial officer at the bail hearing, according to a recent GAO report. Experience under the Act clearly demonstrates that the most pressing need for these additional pretrial services is in the Metropolitan districts (districts with a total of six or more judges authorized). These additional positions should be established in those districts. The Committee recognizes that many of the non-Metropolitan districts may have a small criminal caseload and that it may be more feasible and economical to provide pretrial services through the probation office. In such districts the allocation of new probation officer positions may take into account the assumption of these duties by the probation office.

The Committee has approved 10 additional positions for the offices of circuit executives, 11 additional legal assistants for magistrates, and 6 court interpreters. Additional funds have been included for the supporting personnel of judges who take senior status and continue to perform substantial judicial duties. The Committee also has authorized additional personnel required incident to the implementation of the electronic sound recording program with the understanding that funds for contractual services will be diverted for this purpose.

With reference to travel and other expenses incident to the operation of the courts, funds have been provided to cover the expenses relating to the requests for new personnel, the expansion of automated systems, furniture and furnishings required incident to major construction projects, and to cover increases in contract rates and charges for services, supplies and equipment. The Committee also has approved an increase of $1,500,000 for the drug dependent offenders program. With reference to space and facilities for the courts of appeals and district courts, the sum of $160,000,000 has been provided for rental charges to be assessed by GSA and $15,000,000 for utilities, repairs, alterations, and other related expenses.

The sum of not to exceed $60,000 has been included in the total amount provided in this appropriation and the sums necessary in the Court Security appropriation for tenant alterations, procurement of furniture and furnishings, and security items incident to the occupancy of new court facilities to be provided by GSA in Lansing, Michigan.

DEFENDER SERVICES

The bill includes $72,000,000 for the operation of Federal Public Defender and Community Defender organizations and for the compensation and reimbursement of expenses of attorneys appointed pursuant to the Criminal Justice Act, as amended. This represents a reduction of $2,785,000 from the amount requested, but represents an increase of $12,857,000 over the amount appropriated for 1986, post-sequestration. The Committee has restored to the base appropriation the sum of approximately $5,000,000 which was carried forward as an unobligated balance at the end of fiscal year 1985. Additional funding has been included for a projected increase in the number of persons that will be represented in fiscal year 1987. The Committee recommends that consideration be given to an increase in the number of cases being assigned defender organizations considering the fact that it is less costly than representation by panel attorneys. The request for a language change which authorizes compensation and reimbursement of expenses of stand-

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by attorneys where the defendant has waived counsel also has been approved.

FEES OF JURORS AND COMMISSIONERS

The sum of $47,000,000 is recommended in the bill for fees and allowances of grand and petit jurors and for the compensation of land commissioners and jury commissioners. This amount is a reduction of $1,200,000 from the budget request, but is an increase of $1,666,000 over the amount available in the current fiscal year, taking into account the supplemental appropriation of $3,800,000 in the Urgent Supplemental Appropriations Act, 1986. The Committee anticipates that further savings will be accomplished by reason of improvements in the management and utilization of petit jurors and the consolidation, extension and coordination of future grand jury sessions. It is contemplated that the United States Attorneys' offices will cooperate in efforts to reduce grand jury costs.

COURT SECURITY

The bill provides $36,500,000 for security services and equipment for the United States courts. This represents an increase of $5,158,000 over the appropriation for 1986, post-sequestration, but is $3,450,000 less than the amount requested. Provision has been made for 226 additional contract security officers to be phased in during fiscal year 1987. Funds for the positions for these new security officers have been lapsed at approximately 40 percent. The Committee has not approved any additional administrative support positions or the restoration of the amount sequestered in 1986 pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

Administrative Office of the United States Courts

The Committee recommends $30,000,000 for the salaries and expenses of the Administrative Office of the United States Courts, which is $2,056,000 more than the amount available in the current year, post-sequestration, but $2,100,000 less than the amount requested. Provision has been made for 17 of the 34 new positions requested for this agency. As in the past, the Committee expects the Director of the Administrative Office to establish priorities and allocate these positions based on workload and program objectives. The Committee has not restored the amount sequestered in 1986 pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

Federal Judicial Center

The Committee has approved $9,600,000 for the salaries and expenses of the Federal Judicial Center, $626,000 less than the amount requested, but $413,000 more than the amount available in 1986, post-sequestration. The Committee has not restored the amount sequestered in 1986 pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

BICENTENNIAL EXPENSES, THE JUDICIARY

The sum of $1,500,000 is included in the bill for expenses to be incurred by the Judiciary for the observance of the Bicentennial of the Constitution of the United States, to remain available until expended. The bill also includes language to permit funds, which were appropriated for the Bicentennial of the American Revolution, to be used for the Bicentennial of the Constitution.

UNITED STATES SENTENCING COMMISSION

The Committee recommends $6,000,000 for the Salaries and Expenses necessary for the United States Sentencing Commission for fiscal year 1987. This amount is $500,000 less than the budget request but is an increase of $4,947,000 over the amount provided for fiscal year 1986. However, it should be noted that $2,350,000 was appropriated in fiscal year 1985 to remain available until expended and that it is projected that a total of $3,403,000 will be obligated during fiscal year 1986 for startup costs of the Commission and partial year salary and operating costs. The sum recommended in the accompanying bill will provide for the full year costs of the salary and operating expenses of the Commission.

Title II of Public Law 98-473 enacted the Comprehensive Crime Control Act of 1984. Chapter 2 of that Act created the United States Sentencing Commission as an independent Commission within the Judicial branch. The purposes of the Commission are to establish sentencing guidelines for the United States District Courts and other sentencing policies and practices for the Federal Criminal Justice System. The Commission was also charged with developing means of measuring the degree to which the sentencing, penal, and correctional practices are effective in meeting the purposes of sentencing as set forth in new Section 3553(a)(2), Title 18, United States Code by Section 212(a) of the Act.

The amount provided includes funds for the commissioners and their staff and for program personnel. In addition, the amount recommended includes funds for travel costs including witness travel to hearings, supplies, communications, and other miscellaneous expenses, printing and reproduction, space rental, office equipment and furniture contracts, and computer operations.

GENERAL PROVISIONS, THE JUDICIARY

The bill includes essentially the same provisions as approved by the Congress for the fiscal year 1986 but with an amendment which will make the appropriations in this title available for the special court established under the Regional Rail Reorganization Act of 1973, Public Law 93-236. This court heretofore has been funded out of a separate no-year appropriation account.

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TITLE V—RELATED AGENCIES

DEPARTMENT OF TRANSPORTATION

MARITIME ADMINISTRATION

A total of $67,509,000 in new budget (obligational) authority and $320,000,000 for liquidation of contract authority is recommended for the Maritime Administration for fiscal year 1987.

OPERATING-DIFFERENTIAL SUBSIDIES

(LIQUIDATION OF CONTRACT AUTHORITY)

The bill includes $320,000,000, the full budget estimate, for payment of obligations incurred for Operating-Differential Subsidies of American Flag Vessels. This amount is $20,500,000 above the amount made available in the Fiscal Year 1986 Appropriations Act.

RESEARCH AND DEVELOPMENT

The Committee recommends $3,500,000 in new budget (obligational) authority for the research and development program of the Maritime Administration. This amount represents a phase-down of this activity for fiscal year 1987.

The objective of this program is to develop methods, systems and equipment to improve productivity and efficiency in the U.S. shipbuilding and ship operating industries. This program is aimed at the development of technology and information which resulted in lower shipbuilding and operating costs and has greatly benefited the United States maritime industry during its existence.

OPERATIONS AND TRAINING

The Committee recommendation for fiscal year 1987 for the operations and training appropriation account is $64,000,000. This amount is $10,657,000 above the budget request but represents a reduction of $2,703,000 above the amount available in the adjusted fiscal year 1986 appropriation. The operations and training account provides for the salaries and administrative expenses of the Maritime Administration, maintenance of the National Defense Reserve Fleet, the costs of education and training of the United States Merchant Marine Academy, and Federal financial support to the State Marine Schools.

The operations and training appropriations account is comprised of the following components: U.S. Merchant Marine Academy, $19,278,000; State Marine Schools, $9,000,000; additional training $1,135,000; NSSC for ongoing activities, $9,566,000; ongoing operations, $25,021,000.

The Committee recommendation is consistent with national priorities and the authorization bill as reported to the House and reflects a balance of priorities and national needs within a tightly constrained budgetary situation.

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ARMS CONTROL AND DISARMAMENT AGENCY

The bill includes $30,000,000 for the Arms Control and Disarmament Agency (ACDA) for fiscal year 1987. This amount reflects a decrease of $1,000,000 from the budget request. The Committee recommendation reflects partial restoration of the amount sequestered and approval of a portion of the requested increases for operating expenses and research activities, and inclusion of the reduced enrichment in research and test reactor program. The proposed appropriation language also provides for the requested increase in representation allowances from $43,000 to $48,000.

In advising and assisting the President, the National Security Council, the Secretary of State and other senior government officials on arms control matters, the Arms Control and Disarmament Agency prepares and manages the United States participation in international negotiations and prepares and operates control systems that verify compliance with arms control or disarmament agreements. This agency also assures that political, military, economic and technical information essential to the formulation and implementation of arms control policies is available to the decisionmakers. The Agency also participates in arms control policy and decisionmaking, conducts research in arms control and disarmament issues, and prepares and disseminates information on arms control matters.

The Committee has provided an appropriation of $5,000,000 to continue the U.S. Reduced Enrichment Research and Test Reactor (RERTR) Program. The goal of this important program is to reduce the accessibility of worldwide inventories of weapons-usable fissionable materials that could be diverted for potential use in nuclear weapons and to minimize the risks of international nuclear proliferation. This program, managed in part by Argonne National Laboratory, provides the technical means needed to utilize low enrichment uranium (LEU) instead of high enrichment uranium (HEU) in research and test reactors, and to do so without significant penalty in experiment capabilities, operations costs, component modifications, or safety characteristics. The Committee is pleased with Argonne National Laboratory's role in the management of this program and is encouraged by its substantial contributions and its progress toward reducing the risks of international nuclear proliferation.

BOARD FOR INTERNATIONAL BROADCASTING

The Committee recommends $140,000,000 for the Board for International Broadcasting, which represents a decrease of $27,509,000 from the budget request but an increase of $22,916,000 above the 1986 adjusted appropriation and the amount provided in the Urgent Supplemental Appropriations Act, 1986. The Committee recommendation provides an increase of $7,716,000 for the increased administrative expenses of the Board and increased operating expenses of RFE/RL. In addition, the Committee recommendation includes an increase of $24,000,000 for foreign currency exchange rate adjustments, which is authorized under section 8(a)(2) of the Board for International Broadcasting Act of 1973 (22 U.S.C. 2877(a)(2)). This amount reflects the adjustment provided for this purpose in the Urgent Supplemental. The remaining $10,000,000 increase provided in the accompanying bill above these amounts should be allocated at the Board's discretion for the modernization program begun in fiscal year 1985.

COMMISSION ON THE BICENTENNIAL OF THE UNITED STATES CONSTITUTION

The Committee recommends an appropriation of $13,000,000 to fund the necessary expenses of the Commission on the Bicentennial of the United States Constitution for fiscal year 1987. This amount is $1,000,000 more than the budget request, but that $1,000,000 is to be used for a law-related project closely related to observance of the Bicentennial. The Committee believes that these funds should be administered under the Commission rather than under a separate organization. The Committee has received testimony and understands that the Center for Civic Education has developed, and is currently field testing, just such a program.

The Commission which is authorized by Public Law 98-101 and was activated during fiscal year 1985, will promote and coordinate activities to commemorate the Bicentennial of the Constitutional Convention's adoption of the Constitution, which occurs on September 17, 1987. Specifically, the Commission is to plan and develop activities, encourage participation by private organizations and State and local governments, coordinate activities throughout all the States, and serve as a clearinghouse for the collection and dissemination of information about Bicentennial events and plans. Public Law 98-101 directs that the Commission will, within two years after the date of enactment, submit a report to the President and each House of Congress and the Judicial Conference of the United States. The report is to contain recommendations for the commemoration and coordination of the Bicentennial and related activities, including an emphasis on publications, libraries and competitions, and the calendar of major activities and events planned to commemorate specific historical events.

The funds recommended in the bill will provide for the salaries and expenses of the members of the Commission, the executive director and the five permanent staff members and other expenses, including travel, communications, rental of space, printing and other administrative items.

CHRISTOPHER COLUMBUS QUINCENTENARY JUBILEE COMMISSION

The Committee recommends $220,000 for the salaries and expenses of the Christopher Columbus Quincentenary Jubilee Commission. This is the full level of the budget request.

The Christopher Columbus Quincentenary Jubilee Commission was created by Public Law 98-375 on August 8, 1984. The Commission was established for the purpose of planning, encouraging, coordinating, and conducting the commemoration of the voyages of discovery of Christopher Columbus.

In carrying out this mandate, the Commission shall particularly examine the historic role of the government and people of Spain in order to promote a greater public awareness, understanding, and appreciation of the contributions made by Spain with respect to these voyages. In addition, the Commission is charged to submit to the President by September 1987 a comprehensive report incorporating its recommendation for the commemoration of these activities.

COMMISSION ON CIVIL RIGHTS

The Committee recommends $11,800,000 for expenses of the Commission on Civil Rights which represents a reduction of $776,000 from the budget request.

Whether to fund or defund the Civil Rights Commission has become a controversial issue. The amount provided is the amount that the Committee would have allocated for a full year's operation and is the fiscal year 1986 level after sequestration. However, there was an amendment adopted in the Full Committee which will limit the use of these funds and in effect phase out part or all of the activities of the Commission. These are matters that should be decided by the full House or the Congress. If a phaseout is adopted, some of the funds provided will still be needed to pay expenses incurred during the phaseout period. If it is determined that there should be no termination of the Commission, the full amount that the Committee believes is needed is provided.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

The Committee has included $526,000 in the accompanying bill for salaries and expenses of the Commission on Security and Cooperation in Europe. This represents a decrease of $99,000 below the level of the budget request but is equal to the level appropriated in fiscal year 1986.

The Commission was established in 1976 to monitor compliance with the final act of the Conference of Security and Cooperation in Europe with particular regard to provisions dealing with humanitarian affairs. Public Law 99-7, approved March 27, 1985, provided that the chairmanship of the Commission on Security and Cooperation in Europe shall rotate between Members appointed in the House of Representatives and Members appointed from the Senate and also permits additional staff appointments from the chairman or co-chairman. It is expected that the Commission can operate within the level of the Committee recommendation plus the carryover of any unobligated balances that occur for fiscal year 1986.

EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

The bill includes $167,700,000 for expenses of the Equal Employment Opportunity Commission, which represents an increase of $9,000 above the budget request and is $9,795,000 more than the fiscal year 1986 adjusted appropriation.

The bill contains language earmarking amounts for State and local grants of $21,350,000, of which $20,000,000 is for direct grants for processing title VII and ADEA complaints and $1,350,000 is for innovative programming by these States and local fair employment practices agencies, particularly pilot projects for investigating and resolving class actions as well as systemic discrimination.

The Committee recommendation also provides for the decrease requested ($555,000), partial restoration of the amount sequestered for fiscal year 1986 ($6,000,000), and most of the uncontrollable cost and other increases requested ($3,000,000).

FEDERAL COMMUNICATIONS COMMISSION

The Committee recommends $96,300,000 for the salaries and expenses of the Federal Communications Commission (FCC) for fiscal year 1987. This amount represents a decrease of $63,000 from the budget request but is $5,959,000 above the 1986 adjusted appropriation.

The Committee recommends approval of essentially all of the proposed increases and decreases in the budget request. In addition, the Committee recommendation includes $100,000 to defray the expenses of the State commission and staff members of the Federal State Joint Board.

The Committee is disturbed by the growing problem of radio interference on public safety frequencies in this nation's urban areas. This interference is caused by spectrum overcrowding and is especially significant when public safety channels are placed in jeopardy. Testimony before this committee indicates that among the most critical areas in the country is the New Jersey/New York region. The Federal Communications Commission (FCC) is currently considering a docket to allocate more radio spectrum for use by land mobile and public safety users. The Committee urges the FCC, in considering this docket, to adequately ensure that the needs of state and local public safety authorities are met in making allocations of radio spectrum, particularly in those heavily urbanized areas.

The Committee is aware that the Commission is currently considering new rules affecting cable carriage requirements of local television stations. The Committee urges the Commission to deal with this matter as expeditiously as possible. In its hearing this Committee noted to the Commission its continuing interest in maintaining strong, independent local public television stations. This Committee has appropriated significant Federal funds to help equip these stations in order to take advantage of the many channels reserved by the FCC for non-commercial use in communities across the country. The Committee believes it important that the Commission recognize this substantial public investment in public television stations in this new rule.

The Committee is concerned that the FCC's deregulation of the long distance market prior to the development of effective competition could lead to substantial rate increases for the majority of long distance customers. The Committee is particularly concerned about approval of preferential discounts or rate changes when the Commission has stated that it cannot fully audit the data submitted in support of these discounts due to the size and complexity of the submission. The Commission is, therefore, urged to refrain from approving further discounts until it has developed an independent data base against which to measure demand and estimates at various rate levels. Such a data base should be developed by March 15, 1987, within existing appropriations.

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The Committee is aware that many Commission proceedings have resulted in costly administrative burdens on small rural telephone companies. The Committee expects the Commission to accompany each proposed rulemaking with an analysis which includes: a description and estimate of the number of small telephone companies affected by the proceeding; a description of reporting, recordkeeping and compliance requirements of the proposed rule and the skills needed to do them; and the identification of any duplicative or conflicting Federal rules; and to otherwise fully comply with the Regulatory Flexibility Act. The Committee further expects the Commission to consider telephone companies serving 50,000 or fewer access lines to be small companies for purposes of this analysis.

FEDERAL MARITIME COMMISSION

The bill provides $11,400,000 for salaries and expenses of the Federal Maritime Commission (FMC) for fiscal year 1987. This is $540,000 less than the budget request, and is $40,000 more than the amount provided by the fiscal year 1986 adjusted appropriation. The Committee recommendation is slightly more than a freeze level and will permit the Commission to continue at essentially its current program level.

FEDERAL TRADE COMMISSION

The bill includes $67,500,000 for the Federal Trade Commission (FTC) for fiscal year 1987. The Committee recommendation is $1,545,000 less than the budget request but $4,817,000 above the fiscal year 1986 adjusted appropriation. The Committee recommendation includes restoration of part of the Gramm-Rudman sequestration for fiscal year 1986, $1,400,000, and adjustments to base and built-in changes of $5,472,000, including increased rental payments to GSA.

INTERNATIONAL TRADE COMMISSION

The Committee recommends $34,100,000 for expenses of the International Trade Commission (ITC) for fiscal year 1987. This represents an increase of $400,000 above the budget request and an increase of $6,730,000 above the current level, post-sequestration.

The Committee recommendation includes restoration of the Gramm-Rudman sequestration of $1,230,000, relocation expenses of $4,000,000 earmarked in bill language, and adjustments to base and built-in changes of $1,100,000.

The recommendation includes an increase of $400,000 above the budget request for an additional 20 positions and 10 staff years in fiscal year 1987. The commmittee has provided additional positions for the following areas: Office of the General Counsel (+9); Docket Section (+1); Office of the Administrative Law Judge (+1); Office of Unfair Import Investigations (+1); Office of Economics (+2); Office of Data Systems (+2); Office of Industries (+2), and Office of Management Systems (+2).

The Committee has seen no indication that the Commission's workload (trade-related investigations, requests for import relief,

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and required fact-finding reports and studies) will abate in the near future. The ITC's caseload has grown substantially, as have the complexity and diversity of the matters before it. Thus, the Committee believes that the Commission's budget should be strengthened to enable it to better fulfill its mandate.

The Committee wishes to continue to be apprised on a quarterly basis as to the ITC's workload and the adequacy of its resources to meet its responsibilities and obligations.

JAPAN-UNITED STATES FRIENDSHIP COMMISSION

The Committee recommends $1,483,000 for the expenses of the Japan-United States Friendship Commission for fiscal year 1987. This amount is $67,000 less than the request but is $741,000 more than the current year level, post-sequestration. The Committee also recommends an amount of Japanese currency not to exceed the equivalent of $1,200,000. In accordance with Public Law 94-118, interest earned on investment on the principal in the trust fund is subject to the appropriations process.

These funds are to be used primarily for activities which contribute directly to enhancement of Japanese-U.S. business and/or economic relations. The amounts recommended by the Committee represent essentially the full program level planned by the Commission for fiscal year 1987. None of the U.S. dollars appropriated to the Commission in this bill should be spent outside of the United States.

LEGAL SERVICES CORPORATION

The Committee recommends $305,500,000 for the Legal Services Corporation for fiscal year 1987. This amount is the same as the budget request and is the full amount that was provided for fiscal year 1986.

The Legal Services Corporation Act provides that the Corporation shall submit its request directly to the Congress. No funding was requested for the Legal Services Corporation in the President's budget for fiscal year 1987, but the Corporation requested $305,500,000. This amount is $15,800,000 less than the appropriation of $321,300,000 provided for fiscal year 1981.

The Committee intends that the funds provided in the accompanying bill for the Legal Services Corporation be used strictly in accordance with the restrictions and provisions contained in current law until an authorization bill is passed by the House at which time, the funds could be used only in accordance with the terms of such a bill, or until authorizing legislation is enacted into the law, at which time the funds could be used only in accordance with the terms of such legislation. The Committee has inserted language in the bill which will achieve its objective. Thus, under the provisions of the accompanying bill, all current limitations applicable to the Corporation will apply until changes are approved by the House at each stage of the authorizing process.

Marine Mammal Commission

The bill includes $860,000, an increase of $12,000 above the budget request and $1,000 below the adjusted appropriation for fiscal year 1986.

The Committee recommendation will enable the Commission to continue to fulfill its basic statutory responsibilities to develop and implement programs which protect endangered and threatened marine species, to facilitate the compilation and evaluation of data needed to make reliable marine stock determination, and to develop ecologically sound State management strategies, and to improve methods and procedures for collecting and analyzing marine data.

Office of the United States Trade Representative

The Committee recommends $14,000,000 for expenses of the Office of the United States Trade Representative. This amount is $1,784,000 above the budget request and $1,408,000 above the level provided in the fiscal year 1986 adjusted appropriation. The Committee recommendation approves of the requested decrease of representation funds of $13,000. The additional funds recommended by the Committee above the request are for the following purposes: personnel costs to reduce the lapse rate ($608,000); additional contract services for ADP equipment, training and security ($335,000); rent, communications and utilities ($116,000); equipment and supplies ($300,000); increased travel costs associated with GATT negotiations ($225,000); and printing and reproduction costs ($200,000).

The Committee is concerned about the economic hardship of domestic rose growers resulting from the unfair trade practices of the principal foreign suppliers of fresh cut roses into the U.S. market. The Committee also notes that, in November 1985, the Office of the U.S. Trade Representative determined not to investigate the complaint filed by Roses, Inc. concerning this matter. The Committee therefore directs the U.S. Trade Representative to allocate sufficient resources to reconsider Roses, Inc.'s petition and to conduct a thorough investigation of their petition.

Securities and Exchange Commission

The Committee recommends $111,100,000 for the Securities and Exchange Commission (SEC) for fiscal year 1987. This amount is an increase of $1,050,000 above the President's request and $4,777,000 more than appropriations provided in the fiscal year 1986 adjusted appropriation. The Committee recommendation provides for the budget request and in addition has provided funding to meet what the Committee considers immediate concerns.

The Committee recommendation includes an additional $1,076,250 above the budget request to augment current activities and to support a total of 2,014 staff years. While the budget submission provides for a total of 1,973 staff years, the request does not contain sufficient funds to support this projected number of staff years. The increase recommended includes $498,750 to fund 19 approved but unfunded staff years as follows: seven for enforcement, three for investment management, five for full disclosure, three for regulation of securities markets, and one for legal services. Also included in the increase is $577,500 to support an additional 22 staff years for the following high priority areas: enforcement (+7), full disclosure (Division of Corporate Finance) (+14), and investment management (+1).

It has come to the Committee's attention that the SEC has requested funds, in both 1986 and 1987, for the replacement of its primary computer processing unit, but funds for this purpose were not included in either Congressional budget submission. The Committee understands that the hardware and software configuration of the existing system, along with the age of the existing unit, raises serious questions about the feasibility of compatible external backup should there be a major equipment failure. The Committee is concerned about the implications of such a failure on the ability of the SEC to carry out its responsibilities, particularly in its computer supported activities. Therefore, the Committee directs the SEC to submit a report on this matter prior to next year's budget hearings. The report should include, but need not be limited to, a discussion of the following: the basis for the determination that replacement is necessary; ramifications of equipment failure on SEC activities and programs; the Commission's proposal and cost estimates for replacement; and an analysis of any cost savings and other benefits which would be derived from replacement.

Small Business Administration

The Committee recommends a total of $503,001,000 for the four appropriation items of the Small Business Administration. This amount is a reduction of $2,300,621,000 from total budget request for the Small Business Administration for the fiscal year 1987 but is an increase of $131,668,000 from appropriations provided for the current fiscal year adjusted for sequestration under Public Law 99-177.

SALARIES AND EXPENSES

(INCLUDING TRANSFER OF FUNDS)

The bill includes $200,000,000 for the Salaries and Expenses appropriation of the Small Business Administration. Of this amount, $35,000,000 is earmarked in the bill for the small business development centers. In addition, the Committee recommends the transfer of $92,000,000 from the Disaster Loan Fund for disaster loanmaking activities including loan services.

The total amount of new "obligational" authority recommended in this appropriation is a reduction of $12,300,000 from the budget request but is an increase of $178,000 above the appropriation for fiscal year 1986. The amount recommended includes $35,000,000 for small business development centers, the same amount that was provided for this program for fiscal year 1986. The amount recommended also includes funding to continue and maintain essentially the current program level including all of the programs of the Small Business Administration which were proposed for elimination or transfer to other departments or agencies in the President's budget.

The Committee has included language in the accompanying bill to permit Small Business Administration to purchase a replacement automobile for its office in Guam.

BUSINESS LOAN AND INVESTMENT FUND

The Committee recommends an appropriation of additional capital for the Business Loan and Investment Fund totaling $278,000,000. Of this amount, $97,000,000 is designated for new direct loan obligations. The total amount recommended is $2,274,896,000 less than the budget request, but is $116,074,000 more than appropriations provided for the current fiscal year. The amount provided will enable the Small Business Administration to carry out a program level of $97,000,000 in direct and immediate participation loans and $3,154,000,000 in guaranteed loans. In addition, the amount recommended includes $17,000,000 for business development expense.

The following table shows the loan levels recommended by the Committee:

LOAN PROGRAM AND COMMITTEE RECOMMENDATION

[In millions]

General business loans	$2,473
Direct and IP	0
Guaranty	2,473
Handicapped	20
Direct and IP	15
Guaranty	5
Economic opportunity	80
Direct and IP	24
Guaranty	56
Energy	14
Direct and IP	0
Guaranty	14
Veterans	19
Direct and IP	19
Development company	373
Direct	0
Guaranty	373
Investment company	272
Direct	39
Guaranty	233
Total business	3,251
Direct and IP	97
Guaranty	3,154

The Committee has not approved the language requested which would prohibit new obligations for direct loans.

The Committee has also not approved the requested $2,300,000,000 for sale of the existing SBA loan portfolio.

DISASTER LOAN FUND

The President's budget request for fiscal year 1986 did not include any request for additional capital for the Disaster Loan Fund, and proposed the termination of the program. The President's budget requested bill language which would prohibit any new direct obligations from the Disaster Loan Fund during fiscal year 1986. The Committee has not approved this requested change and expects the Small Business Administration to administer the Disaster Loan Fund in accordance with the provisions of the Small Business Act as amended.

SURETY BOND GUARANTEES REVOLVING FUND

The Committee recommends an appropriation of $10,000,000 for additional capital for the Surety Bond Guarantees Revolving Fund for fiscal year 1987. This amount is a reduction of $7,425,000 from the budget request but is an increase of $3,000,000 from the appropriation enacted for the current fiscal year. The additional capital provided to the fund in the Committee's recommendation will provide for the continuing expenses of the fund, including payments of claims resulting from defaulted bonds guaranteed in prior years.

POLLUTION CONTROL EQUIPMENT GUARANTEE REVOLVING FUND

The Committee recommends an appropriation of $15,000,000 in additional capital for the Pollution Control Equipment Guarantee Revolving Fund. This amount represents a reduction of $6,000,000 from the budget request. An appropriation of additional capital to the fund is necessary because of the large reduction in the unobligated balance carried forward in the fund from prior years. The amount recommended will provide for the continuing expenses of the fund, including payment of additional claims resulting from defaulted bonds guaranteed in prior years.

The Committee has not approved the requested language change which would prohibit commitments to guarantee loan principal in qualified contracts for purchase of Pollution Control Equipment and Devices.

The Small Business Administration under this program is authorized, whenever it determines that small businesses would be at a financial disadvantage with respect to the installation of pollution control devices to guarantee the payments of amounts due under qualified rental or purchase contracts for such equipment. The Government receives a fee of 3.5 percent of the amount guaranteed. Because of the demand for such guarantees and the benefits to small business and the Nation as a whole, the Committee has not approved the request to prohibit commitments to guarantee loans and qualified contracts and expects the Small Business Administration to carry out the program.

STATE JUSTICE INSTITUTE

The Committee recommends an appropriation of $7,600,000 for the State Justice Institute, which represents a decrease of $2,234,000 from the budget request and a decrease of $56,000 below the amount provided for fiscal year 1986. The Committee recommendation provides essentially for a freeze level for this program.

The State Justice Institute Act of 1984 (Public Law 98-620) created and authorized the State Justice Institute. The Act established the Institute as a private non-profit corporation to improve the administration and operation of the courts of the States and thus assure each person ready access to a fair and effective system of justice. The Institute will be governed by an 11 member board of directors and will operate with a small administrative staff. The objectives of the Institute are to be met by grants to State courts, their support organizations, law schools, and other organizations working in the field of judicial administration. Through such grants the Institute has broad authority to fund research, technical assistance, demonstration, clearinghouse, education, training, and related activities to improve the administration of justice.

The Committee expects the Board of Directors of the Institute in establishing its objectives and priorities to give full consideration to all levels of State court administration. Such consideration should include the training of family, juvenile, and domestic court judges through such organizations as the National Council of Juvenile and Family Court Judges.

UNITED STATES INFORMATION AGENCY

The Committee recommends a total of $850,500,000 to enable the United States Information Agency to carry out its information, cultural and exchange activities during fiscal year 1987. This amount is $108,695,000 less than the budget request but is $13,173,000 more than comparable appropriations provided for the current fiscal year adjusted for sequestration. The details of the Committee's recommendations for the six appropriations under the Agency are contained in the paragraphs under the following six headings.

SALARIES AND EXPENSES

The Committee recommends $594,500,000 for Salaries and Expenses of the United States Information Agency. This amount is $14,383,000 less than the budget request but is $48,053,000 more than comparable appropriations provided for the current fiscal year. The increase over the current year level will provide for wage and price increases overseas and other non-discretionary increases, as well as partial restoration of the sequestration for fiscal year 1986. The Committee recommendation includes funds requested for price increases, foreign national wage scale increases, increases in rates under the Federal Building Fund rent system levied by GSA, full year costs of continuing the Voice of America's staff and program modernization and full year costs of continuing World Networks begun in 1986. In addition, the Committee recommendation includes $7,000,000 for currency fluctuations in the agency's overseas operations.

The Committee commends the Consolidated Overseas Schools Assistance Programs for its continued effective work in improving the quality of education for U.S. dependents living abroad. With funding from the Salaries and Expenses appropriations of the United States Information Agency and the Department of State and from the Agency for International Development, the program meets the dual objectives of providing educational opportunities for U.S. dependent children and of introducing American educational philosophy and practice to local children and educators. The Committee also commends the successful efforts of the Overseas Schools Advisory Council and its Educational Assistance Program for generating private sector financial support in the United States as well as participation in local fund raising programs of the American-sponsored overseas schools.

The Committee has approved the requested amount for the following activities: $1,000,000 for overseas representation, $20,000 for domestic entertainment and reception expenses, and $275,000 for the temporary employment of specially qualified persons without regard to civil service and classification laws. The Committee has also approved the requested increase in the limitation of funds which may be credited to this appropriation from fees or other payments received from or in connection with English teaching programs as authorized by Section 810 of the United States Information Educational Exchange Act, 1948 as amended.

The Committee believes that the five German-American Institutes in the Federal Republic of Germany are important centers for cultural and informational programs relating to the United States, and that they should continue to receive adequate support through the United States Information Agency.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

The Committee has included $152,000,000 in the bill for the Educational and Cultural Exchange Programs of the United States Information Agency. The amount is $14,566,000 less than the budget request but is $17,542,000 more than the amount available for the current fiscal year after sequestration. The Committee recommendation will provide the base funding to meet additional operating costs for all of the educational and cultural exchange programs that were funded in fiscal year 1986 and will continue in effect throughout 1987, partially offset by certain nonrecurring costs. These include the International Games for the Handicapped held in the United States, unobligated balances carried into 1986 for the Eisenhower Exchange Fellowship Program, the Afghan Independent Media Service Project and the Chinese American Development Student Exchange Program at Tufts University. The recommendation also reflects restoration of the amount sequestered in 1986 under Public Law 99-177.

The Committee has provided no funding to extend the CAMPUS Program beyond the two-year initial program. This recommendation does not reflect a lack of support for the program, but is intended to permit the program to develop on its original course and allow for an evaluation of the two-year trial project. The Committee remains interested in and supportive of this program and will consider requests for future funding following the evaluation of the existing trial project.

The Committee notes USIA's recent favorable evaluation of the Council of International Programs (CIP) regarding the quality of its exchange programs and strongly urges USIA to allocate funding to the CIP in fiscal year 1987 at a level that is comparable with the other core exchange programs.

RADIO CONSTRUCTION

The Committee recommends $55,000,000 for the Radio Construction appropriation for fiscal year 1987. This amount is $76,708,000 less than the budget request and is $54,098,000 less than appropriations provided for the current fiscal year.

It has come to the Committee's attention that the agency's planned obligation program for Radio Construction for fiscal year 1986 will be somewhat less than originally anticipated and that the carryover balances into fiscal year 1987 will increase by $56,000,000. Also, administrators of the agency indicated that if the budget request must be reduced to achieve the deficit reduction required for fiscal year 1987, it would be better to reduce the Radio Construction account instead of reducing the operating programs, especially since operating programs in this agency involve foreign exchange rates and overseas costs which are either impossible or most difficult to control. Therefore, the Committee has made a reduction in the new budget authority requested but is confident that the amount recommended, together with the carryover balances, will enable the Voice of America to fund new facilities that are badly needed. In this regard, the Committee reiterates its support for the Voice of America modernization program and intends to make every effort to fund the capital needs of this program, both in this appropriation and in the Salaries and Expenses appropriation for program operations over the next several years commensurate with the current budgetary situation.

The Voice of America continues to demonstrate its value as an effective international communications tool. However, the facilities used by the Voice are badly in need of modernization. The Committee continues to encourage the Voice of America to pursue its worldwide modernization program vigorously. The Committee recognizes the need for flexibility in this endeavor, wishes to be kept informed of developments, and will work with the agency in reviewing any reprogramming proposals. Should the pace of modernization warrant, the Committee would consider a request for supplemental funding if needed.

The Committee recommendation includes language that will permit up to $12,000,000 of this account during fiscal year 1987 to be used for the modernization and upgrading of the broadcast facility known as Radio in the American Sector, as requested in a fiscal year 1986 supplemental budget estimate. The Committee believes that this project constitutes a sufficiently high priority to warrant these resources given the current budgetary constraints. The Committee recommendation also includes a requested language change that provides for amounts that may be necessary for contingent termination or cancellation costs for the Voice of America's modernization program.

The Committee continues to note the substantial cost of the Voice of America facilities modernization program which is expected to exceed $1,300,000,000 over several years. Therefore, the Committee reiterates its position that the USIA and the Voice of America should pursue aggessively all relevant information relating to the availability of transmitters and antennas, spare parts and other technical equipment to determine whether such items can be procured at reasonable prices and in a timely manner under all foreseeable circumstances. In this regard, the Committee encourages USIA and the Voice of America to purchase American-manufactured equipment and materials to the fullest extent reasonably possible under the law in carrying out the facilities modernization program.

RADIO BROADCASTING TO CUBA

The Committee recommends $11,500,000 for the appropriation that funds the Voice of America Radio Marti Program. This amount is $139,000 less than the budget request and is $1,260,000 more than the amount currently available for fiscal year 1986. This increase is provided to maintain the program level approved by the Congress for Radio Marti for fiscal year 1986. These funds will provide for increased payments to GSA for domestic space, for price increases, for within grade increases, and full-year costs of positions filled in 1986, for the purchase and installation of a 50 KW backup transmitter for the broadcast facility at Marathon, Florida, and for adjustments to sustain programs affected in 1986 by reductions under the Balanced Budget and Emergency Deficit Control Act of 1985.

EAST-WEST CENTER

The Committee recommends $20,000,000 for maintaining and operating the East-West Center. This amount is $288,000 less than the budget request but is $142,000 more than the amount currently available for fiscal year 1986. Within this recommendation are funds to meet mandatory costs consisting of within grade salary increases, the increased costs of participants at the Center, inflationary increases and the cost of supplies and materials.

NATIONAL ENDOWMENT FOR DEMOCRACY

The Committee recommends $17,500,000 for the National Endowment for Democracy for fiscal year 1987. This amount represents a reduction of $2,611,000 from the budget request, but an increase of $274,000 above the appropriation currently available for fiscal year 1986, post sequestration. This increase will provide for partial restoration of the amount sequestered for the current fiscal year. The Committee has not approved the requested program increase for the endowment.

The National Endowment for Democracy is a private, non-profit corporation established in the District of Columbia to encourage and strengthen the development of Democratic institutions and processes internationally, including activities which promote individual rights and freedom through private-sector initiatives, exchanges, training and other activities. To this end, the endowment is developing and funding programs in five substantive areas: (1) pluralism; (2) democratic governments and political processes; (3) education, cultural, and communication; (4) research; and (5) international cooperation. The endowment does not carry out programs directly, but provides funding for projects which are determined to be in our national interest and which are administered by private organizations and groups.

TITLE VI—GENERAL PROVISIONS

The Committee has included seven general provisions for the departments and agencies funded in this bill.

Section 601 prohibits any appropriation contained in this Act from being used for publicity or propaganda purposes not authorized by the Congress.

Section 602 prohibits any appropriation contained in this Act from remaining available for obligation beyond the current fiscal year unless expressly so provided.

Section 603 provides that the expenditure of any appropriations contained in this Act for any consulting service through procurement contracts shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection except where otherwise provided under existing law or under existing executive order issued pursuant to existing law.

Section 604 provides that if any provision of the Act or the application of such provision to any person or circumstance shall be held invalid, the remainder of the Act and the application of such provision to persons or circumstances other than those as to which it is held invalid, shall not be affected thereby.

Section 605 prohibits the use of funds appropriated in titles II and V of the Act for any activity to alter the per se prohibition on resale price maintenance in effect under Federal antitrust law; provided that this provision shall not prohibit any employee of a department or agency for which funds are provided in titles II and V from presenting testimony on this matter before appropriate committees of the Congress.

Section 606 provides that none of the funds appropriated by this Act to the Legal Services Corporation may be used by the Corporation or any recipient to participate in any litigation with respect to abortion.

Section 607 provides that none of the funds appropriated under this Act may be used to procure any item or service from a foreign entity which engages directly or indirectly in activities which if it were a United States person, would violate section 8 of the Export Administration Act of 1979.

COMPLIANCE WITH RULE XIII—CLAUSE 3

The following is submitted in compliance with clause 3 of rule XIII:

Under "Salaries and Expenses, Oversight of Bankruptcy Cases" in Title II—Department of Justice, the bill would amend section 408(c) of Public Law 95-598 by striking out (per black brackets) and inserting (per italicized matter), as follows:

> (c) Chapter 15 of title 11 of the United States Code and chapter 39 of title 28 of the United States Code are repealed, and all references to the United States trustee contained in title 28 of the United States Code are deleted, as of September 30, **[**1986**]** *1987*. The service of any United States trustee, of any assistant United States trustee, and of any employee employed or appointed under the authority of such chapter 39 is terminated on such date.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to Clause 3 of Rule XXI of the House of Representatives, the following statement is submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

The bill contains appropriations for a number of items for which authorizations for fiscal year 1987 has not been enacted. These include: the Department of Commerce: Economic Development Administration; portions of the International Trade Administration; the United States Travel and Tourism Administration; the Minority Business Development Agency; portions of the National Oceanic and Atmospheric Administration, "Operations, Research and Facilities"; the National Bureau of Standards; and the National Telecommunications and Information Administration, "Salaries and Expenses"; the Department of Justice: all items except the Assets Forfeiture Fund and portions of the Office of Justice Programs; the Department of State: Acquisition and Maintenance of Buildings Abroad; Counterterrorism Research and Development; Emergencies in the Diplomatic and Consular Service; Payment to the American Institute in Taiwan; and International Fisheries Commissions; the Judiciary: Drug Dependent Offenders under "Salaries and Expenses"; Court Security; and Bicentennial Expenses, the Judiciary; the Maritime Administration; portions of the Arms Control and Disarmament Agency; the Federal Trade Commission; the International Trade Commission; the Federal Maritime Commission; the Legal Services Corporation; the Office of the United States Trade Representative; and the Securities and Exchange Commission.

Language is included for a number of accounts which places limitations on representation and reception allowances in order to lower the amount of money that could otherwise be spent on these activities.

The bill provides that a number of appropriations shall remain available for obligation beyond the current fiscal year. While these provisions are not specifically authorized for all of the items, it is deemed desirable to include such language for certain programs in order to provide for orderly administration and the effective use of funds.

On page 2, under General Administration of the Department of Commerce, "Salaries and Expenses", language is provided limiting the amount for official entertainment to $2,000.

On page 3, under Economic Development Administration, "Economic Development Assistance Programs", language is provided making the appropriation available to carry out the Public Works and Economic Development Act of 1965, as amended and Public Law 91-304 and such laws that were in effect immediately before September 30, 1982.

On page 3, under "Economic Development Assistance Programs", language is provided limiting total commitments to guarantee loans during 1987 to not to exceed $150,000,000 of contingent liability for loan principal.

On page 3, under Economic Development Administration, "Salaries and Expenses", language is recommended to permit funds to be used to monitor projects approved pursuant to Title I of the

Public Works Employment Act of 1976. In addition, language is recommended to maintain and fund 49 Economic Development Representatives out of the total number of permanent positions funded in the Salaries and Expenses account of the Economic Development Administration for fiscal year 1987.

On pages 4 and 5, under International Trade Administration, language is provided which makes the appropriation available for trade promotional activities without regard to the provisions of law set forth in 44 U.S.C. 3702 and 3703. Also under this item, language is provided for full medical coverage of dependent members of immediate families of employees stationed overseas, employment of Americans and aliens by contract for services abroad, rental of space abroad for periods not exceeding ten years, and expenses of alteration, repair, or improvement. Also, language is included permitting purchase or construction of temporary demountable exhibition structures for use abroad and payment of tort claims in the manner authorized in the first paragraph of 22 U.S.C. 2672 when such claims arise in foreign countries. In addition, a limitation of not to exceed $253,000 for official representation expenses abroad and language permitting awards of compensation to informers under the Export Administration Act of 1979, and as authorized by 22 U.S.C. 401(b) are included. In addition, language is included to permit purchase of passenger motor vehicles for official use abroad and motor vehicles for law enforcement use with special requirement vehicles eligible for purchase without regard to any price limitation otherwise established by law. Also, language is included making certain provisions of Section 105(f) and all of Section 108(c) of the Mutual Educational and Cultural Exchange Act of 1961 applicable in carrying out these activities.

On page 5, under Minority Business Development Agency, language is recommended to permit the funds to be used for fostering, promoting, and developing minority business enterprise, including expenses of grants, contracts, and other agreements with public or private organizations. In addition, language is included to prohibit changes in the use of the fund established by 15 U.S.C. 1521 without prior notification 15 days in advance to the House and Senate Appropriations Committees under the Committees' reprogramming procedures.

On page 6, under the United States Travel and Tourism Administration, language is recommended to permit employment of aliens by contract for services abroad, rental of space abroad for periods not exceeding five years, and expenses of alteration, repair, or improvement. In addition, language is provided to permit advance of funds under contracts abroad, payment of tort claims in the manner authorized in the first paragraph of 28 U.S.C. 2672, when such claims arise in foreign countries. In addition, a limitation of $8,000 for representation expenses abroad is recommended.

On pages 6 and 7, under National Oceanic and Atmospheric Administration, "Operations, Research, and Facilities", the bill provides for the expenses of 399 active commissioned officers and acquisition of land for facilities. In addition, language is included to transfer $38,000,000 from the fund entitled "Promote and Develop Fishery Products and Research Pertaining to American Fisheries". Also under this item, language is included to transfer $8,000,000 from the Coastal Energy Impact Fund. Finally, language is included under this item that requires grants to states pursuant to Section 306 and Section 306(a) of the Coastal Zone Management Act, as amended, to be at least $450,000 but not more than $2,000,000.

On page 8, under Patent and Trademark Office, language is included permitting the use of funds for defense of suits instituted against the Commissioner of Patents and Trademarks.

On page 9, under National Bureau of Standards, language is recommended which would permit not to exceed $2,144,000 to be transferred to the "Working Capital Fund".

On page 9, under Public Telecommunications Facilities, Planning and Construction, language is added which allow prior year unobligated balances to be made available for grants for certain projects.

On page 10, under General Provisions—Department of Commerce, language is recommended under Section 101 that notwithstanding 31 U.S.C. 3324, funds available to the Department of Commerce during fiscal year 1987 may be used for advance payments not otherwise authorized only upon the certification of officials designated by the Secretary that such payments are in the public interest. Also, under Section 103, a limitation is provided which prohibits the sale to private interests of any loans made under the Public Works and Economic Development Act of 1965 or any loans made under Section 254 of the Trade Act of 1974 or contracting with private interests for the administration of such loans except with the consent of the borrower.

On page 11, under Department of Justice, Legal Activities, "Salaries and Expenses, General Legal Activities", language is provided permitting not to exceed $20,000 for expenses of collecting evidence, to be expended under the direction of the Attorney General and accounted for solely on his certificate. Also under this item, language is provided to permit not to exceed $6,000,000 for litigation and support contracts to remain available until September 30, 1988. In addition, language is provided making $5,000,000 of the appropriation available until expended for office automation systems for the legal divisions, the United States Attorneys and the Antitrust Division.

On page 12 under Salaries and Expenses, Oversight of Bankruptcy Cases, language is provided which amends Section 408(c) of Public Law 95-598.

On page 12, under Foreign Claims Settlement Commission, language is provided to permit the use of funds for allowances and benefits similar to those under the Foreign Service Act of 1980 as determined by the Commission; expenses of packing, shipping, and storing personal effects of personnel assigned abroad; rental or lease, for such periods as may be necessary, of office space and living quarters for personnel assigned abroad; maintenance, improvement, and repair of property rented or leased, and furnishing fuel, water, and utilities for such properties; insurance on official motor vehicles abroad; advances of funds abroad; advances or reimbursements to other government agencies for use of their facilities and services in carrying out the functions of the Commission; hire of motor vehicles for field use only; and employment of aliens.

On page 13, under Support of United States Prisoners, language is provided that permits $5,000,000 to be available for the purpose of renovating, constructing, and equipping State and local correctional facilities. The language also provides that amounts made available for construction of local correctional facilities shall not exceed the cost of constructing space for the average Federal prisoner population to be housed in the facility or other facilities in the same correctional system as projected by the Attorney General. In addition, the language provides that following agreement on completion of any Federally-assisted correctional facility construction, the availability of the space acquired for Federal prisoners with these Federal funds shall be assured and the per diem rate charged for housing Federal prisoners in the assured space shall not exceed operating costs for the period of time specified in the cooperative agreement.

On page 14, under Fees and Expenses of Witnesses, language is provided making not to exceed $550,000 available for planning, construction, renovation, maintenance, remodeling, and repair of buildings and the purchase of equipment incident thereto for protected witness safesites.

On page 14, under Salaries and Expenses, Community Relations Service, language is provided making $23,266,000 available until expended to make payments in advance for grants, contracts and reimbursable agreements and other expenses necessary under section 501(c) of the Refugee Education Assistance Act of 1980 (Public Law 96-422) for the processing, care, maintenance, security, transportation and reception and placement in the United States of Cuban and Haitian entrants. In addition, language is recommended under this item, that notwithstanding Section 501(e)(2)(B) of the Refugee Education Assistance Act of 1980 (Public Law 96-422; 94 Stat. 1810), funds may be expended for assistance with respect to Cuban and Haitian entrants as authorized under Section 501(c) of such Act.

On page 15, under Federal Bureau of Investigation, language is recommended to permit the purchase of passenger motor vehicles for police-type use without regard to the general purchase price limitation for the current fiscal year.

On page 15, under Federal Bureau of Investigation, Salaries and Expenses, language is included which allows $70,000 for unforeseen emergencies to be expended solely under the certificate of the Attorney General. In addition, language is provided which permits not to exceed $10,000,000 for automated data processing and telecommunications and $1,000,000 for undercover operations to remain available until September 30, 1988. In addition, language is recommended which permits $3,000,000 for research related to investigative activities to remain available until expended. Also, language is included under this item permitting not to exceed $500,000 to be made available for making payments or advances for expenses arising out of contractual or reimbursable agreements with State and local law enforcement agencies while engaged in cooperative activities related to terrorism. In addition, language is provided which permits the FBI, notwithstanding Title 31 U.S.C. 3302, to establish and collect fees to process fingerprint identification records for non-criminal employment and licensing purposes and credit not more than $15,500,000 of such fees to this appropriation to be used for salaries and other expenses incurred in providing these services. Finally, language is included which provides $13,800,000 for the expansion and renovation of the New York field office, and not to exceed $45,000 to be available for official reception and representation expenses.

On page 16, under Drug Enforcement Administration, language is included to permit not to exceed $70,000 to be used to meet unforeseen emergencies of a confidential character, to be expended under the direction of the Attorney General and to be accounted for solely on his certificate. In addition, language is included to permit the purchase of passenger motor vehicles for police type use without regard to the general purchase price limitation for the current fiscal year. Finally, language is included to permit not to exceed $1,200,000 for research to remain available until expended and not to exceed $1,700,000 for purchase of evidence and payments for information to remain available until September 30, 1988.

On pages 17 and 18, under Immigration and Naturalization Service, language is recommended to permit not to exceed $400,000 for research to remain available until expended. Language is included which provides $50,000 for unforeseen emergencies of a confidential character on the sole certificate of the Attorney General. In addition, language is included which provides that none of the funds available to the Immigration and Naturalization Service shall be available for administrative expenses to pay any employee overtime pay in excess of $23,000 except in such instances where the Commissioner makes a determination that this restriction is impossible to implement. Finally, language is included that permits uniforms to be purchased without regard to the general purchase price limitation for the current fiscal year. Language is also included which prohibits funds to implement proposals to close the Northern Regional Offices of the Immigration and Naturalization Service at Fort Snelling, Minnesota.

On page 18, under Federal Prison System, "Salaries and Expenses", language is included to permit the transfer to the Health Resources and Services Administration such amounts as may be necessary in the discretion of the Attorney General for direct expenditures for medical relief for inmates of Federal penal and correctional institutions. In addition, language is recommended that will permit uniforms to be purchased without regard to the general purchase price limitation for the current fiscal year.

On page 19, under Buildings and Facilities, language is provided making the appropriation available for purchase and acquisition of facilities and remodeling and equipping of such facilities for penal and correctional use, including all necessary expenses incident thereto by contract or force account. In addition, language is provided under this item permitting labor of United States prisoners to be used for work performed under this appropriation.

On page 21, under Office of Justice Programs, language is included appropriating $5,000,000 for the purpose of making grants to States for their expenses in incarcerating Mariel Cubans in State facilities between October 1, 1986 through September 30, 1987 following their conviction of a felony committed after having been paroled into the United States by the Attorney General. The language also requires the Attorney General within 30 days of enactment of this Act to announce in the Federal Register that this appropriation will be made available to the States whose Governors certify by February 1, 1987 a listing of names of such Mariel Cubans incarcerated in their respective facilities. Also, the language provides that the Attorney General, not later than April 1, 1987 will complete his review of the certified listings of such incarcerated Mariel Cubans and will make grants to the States on the basis that the certified number of such incarcerated persons in a State bears to the total certified number of such incarcerated persons. Finally, language provides that the amount of reimbursements per prisoner per annum shall not exceed $12,000.

On page 22, under General Provisions—Department of Justice, Sec. 201 provides that not to exceed $75,000 of funds appropriated to the Department of Justice shall be available for reception and representation expenses in accordance with distributions, procedures and regulations, established by the Attorney General.

On pages 22 through 29 of the bill, under General Provisions—Department of Justice, Section 204 continues certain authorities for the Department contained in Public Law 96-132 until a Department of Justice Appropriations Authorization Act is enacted into law, and certain authorities for undercover investigative operations of the Federal Bureau of Investigation and the Drug Enforcement Administration.

On page 29, under the Salaries and Expenses appropriation of the Department of State, language is recommended to permit expenditures for telecommunications and expenses necessary to provide maximum physical security in Government-owned and leased properties and vehicles abroad. In addition, language is included that would permit the purchase of special requirement vehicles without regard to any price limitation otherwise established by law.

On page 31, under Acquisition and Maintenance of Buildings Abroad, language is included allowing certain balances to be merged with this appropriation. Language is also included which makes these funds subject to the approval of the Committee on Appropriations.

On page 32, under International Organizations and Conferences language is provided that prohibits funds to be used for the United States share of interest costs on loans. Language is also provided under International Conferences and Contingencies allowing United States contributions to be used for certain expenses without regard to civil service and classification laws.

On pages 33 and 34, under International Boundary and Water Commission, United States and Mexico, "Salaries and Expenses", language is included to provide that the Anzalduas Diversion Dam shall not be operated for irrigation or water supply purposes in the United States unless suitable arrangements have been made with the prospective water users for repayment to the Government of such portions of the cost of said dam as shall have been allocated to such purposes by the Secretary of State. In addition, language is included that permits not to exceed $500,000 of the amount appropriated for Salaries and Expenses to be available for reimbursement of the City of San Diego, California for expenses incurred in treating domestic sewage received from the City of Tijuana, Mexico.

On page 34 of the bill, language is included which permits activities for the New River Project to be financed from the funds appropriated in the bill for the "Construction" account or from carryover balances in the account.

On page 34, under American Sections, International Commissions, language is recommended permitting not to exceed $6,000 for representation expenses.

On page 35, under International Fisheries Commissions, language is provided, consistent with existing law, to permit the United States share of expenses to be advanced to the respective commissions.

On page 36, under Supreme Court of the United States, "Salaries and Expenses", language is included permitting not to exceed $10,000 to be used for the purpose of transporting Associate Justices. In addition, a limitation of $10,000 is recommended for official reception and representation expenses as well as language permitting the appropriation to be used for miscellaneous expenses to be expended as the Chief Justice may approve.

On page 37, under Care of the Building and Grounds appropriation for the Supreme Court, language is provided permitting the use of temporary labor without regard to the Classification and Retirement Acts as well as language permitting the use of funds for snow removal by hire of men and equipment or by contract and for security installations without compliance with 41 U.S.C. 5.

On page 37, under United States Court of International Trade, language is recommended which provides for exchange of books and also permits the appropriation to be used for travel expenses as may be approved by the court, provided that travel expenses of the judges of the court shall be paid on written certificate of the judge.

On page 38, under Salaries and Expenses, language is recommended under this item that limits the number of staff attorneys to be appointed in each of the courts of appeals to one attorney for each authorized judgeship exclusive of the seven attorneys assigned preargument conference duties. In addition, language is included which provides that not to exceed $7,500,000 of the funds appropriated for this item shall be available for contractual services and expenses relating to the supervision of drug dependent offenders.

On page 38, under Salaries and Expenses, language is included which permits the appropriation to be used for the purchase of firearms and ammunition.

On page 39, under Defender Services, language is included which permits the appropriation to be used to pay compensation, in accordance with Criminal Justice Act maximums, and to reimburse expenses of attorneys appointed to assist the court in criminal cases where the defendant has waived representation by counsel.

On page 39, under Fees of Jurors and Commissioners, language is provided making the appropriation available for refreshments of jurors. In addition, language is included under this item, which limits the compensation of land commissioners to not more than the daily equivalent of the highest rate payable under section 5332 of title 5, United States Code.

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On page 39, under Court Security, language is included appropriating $36,500,000 for necessary expenses incident to the procurement, installation, and maintenance of security equipment and protective services for the United States courts, in courtrooms, and adjacent areas, including building ingress-egress control, inspection of packages, directed security patrols, and other similar activities. In addition, the language provides that these funds may be expended directly or transferred to the United States Marshals Service, which shall be responsible for administering elements of the Judicial Security Program consistent with standards or guidelines agreed to by the Director of the Administrative Office of the United States Courts and the Attorney General.

On page 40, under Administrative Office of the United States Courts, language is included which permits not to exceed $5,000 for official reception and representation expenses.

On page 40, under Bicentennial Expenses, the Judiciary, language is included appropriating $1,500,000, to remain available until expended, for the observance of the Bicentennial of the Constitution. In addition, language is included making funds appropriated under this heading in the Judiciary Appropriation Act, 1976, available for this purpose.

On pages 41 and 42, under General Provisions—the Judiciary, Section 402 is included in the bill to assure that the authority exists for payment of salaries and expenses of the Temporary Court of Appeals authorized by Public Law 92-210 and the Special Court established under the Regional Rail Reorganization Act of 1973. Section 403 provides that the position of Trustee Coordinator in the Bankruptcy Courts of the United States shall not be limited to persons with formal legal training. Section 404 provides that notwithstanding any other provision of law, the Administrative Office of the United States Courts or any other agency or instrumentality of the United States, is prohibited from restricting solely to staff of the clerks of the United States Bankruptcy Court the issuance of notices to creditors and other interested parties. In addition, the language provides that the Administrative Office shall permit and encourage the preparation and mailing of such notices to be performed by or at the expense of the debtors, trustees, or such other interested parties as the court may direct or approve. The Administrator of the United States Courts shall make appropriate provisions for the use of and the accounting for any postage required pursuant to such directives. The language also provides that the provisions of Section 404 shall terminate on October 1, 1987.

On page 43, under the Maritime Administration, Operations and Training, language is provided that permits reimbursements to be made to this appropriation from receipts to the "Federal Ship Financing Fund" for administrative expenses in support of that program.

On page 43, under General Provisions—Maritime Administration, language is provided that notwithstanding any other provision of this Act, the Maritime Administration is authorized to furnish utilities and services and make necessary repairs in connection with any lease, contract, or occupancy involving Government property under control of the Maritime Administration and payments received by the Maritime Administration for utilities, services, and repairs so furnished or made shall be credited to the appropriation charged with the cost thereof. In addition, language is recommended that rental payments under any such lease, contract, or occupancy on account of items other than such utilities, services, or repairs, shall be paid into the Treasury as miscellaneous receipts. In addition, language is recommended that prohibits obligations from the construction fund established by the Merchant Marine Act of 1936, or any other obligation, in excess of the appropriations and limitations contained in this Act or in any prior appropriation Act and all receipts which otherwise would be deposited to the credit of said fund shall be paid to the Treasury as miscellaneous receipts.

On page 45, under the Commission on Civil Rights, language is included which provides that only so much of the appropriation for the Commission shall be used as is necessary to close down the operations of the Commission by December 31, 1986, subject to certain conditions concerning reemployment of former career employees of the Commission with Executive Branch agencies.

On page 46, under the Commission on Security and Cooperation in Europe, language is provided limiting the amount for official reception and representation expenses to $6,000.

On page 47, under the Federal Communications Commission, language is recommended setting a limitation of $3,000 for official reception and representation expenses. Also, language is provided authorizing the use of funds for special counsel fees. Finally, language is included permitting not to exceed $300,000 of the appropriation to remain available until September 30, 1988 for research and policy studies.

On page 47, under Federal Maritime Commission, language is provided establishing a ceiling of $1,500 for official reception and representation expenses.

On page 48, under Federal Trade Commission, language is recommended establishing a ceiling of $2,000 for official reception and representation expenses. Language is also included which subjects funds under this heading to sections 10(a) and 10(c) (notwithstanding section 10(e)), 11(b), 18, and 20 of the Federal Trade Commission Improvements Act of 1980.

On page 48, under International Trade Commission, language is recommended establishing a ceiling of $2,500 for official reception and representation expenses. In addition, language is provided making $4,000,000 of the appropriation available for expenses related to relocation.

On page 49, under the Legal Services Corporation, language is provided which prohibits any of the funds appropriated for the Legal Services Corporation from being used for any purpose prohibited or limited by or contrary to any provisions of—

(1) Public Law 99-180 unless paragraph (2) or (3) applies;

(2) authorizing legislation for fiscal year 1987 for the Legal Services Corporation as passed by the House of Representatives unless paragraph (3) applies; or

(3) authorizing legislation for fiscal year 1987 for the Legal Services Corporation is enacted into law.

On page 50, under the Office of the United States Trade Representative, language is included limiting the amount for official reception and representation expenses to $72,000.

On page 50, under the Securities and Exchange Commission, language is included limiting the amount for official reception and representation expenses to $2,000.

On page 51, under the Small Business Administration, "Salaries and Expenses", language is included limiting the amount for official reception and representation expenses to $2,500. In addition, language is included authorizing the purchase of one motor vehicle for replacement only.

On page 52, under United States Information Agency, "Salaries and Expenses", language is provided to permit not to exceed $270,000, for the employment of persons on a temporary basis without regard to civil service or classification laws. In addition, language is included under this item which prohibits restrictions on the use of the funds for the purposes appropriated.

On page 54, under Radio Construction, language is included which permits not to exceed $12,000,000 to be available for construction of facilities for Radio in the American Sector. In addition, language is provided under this item which authorizes such amounts as may be necessary to be available until expended for contingent termination or cancellation costs.

On page 56, under Title VI—General Provisions, Section 604 provides that if any provision of this Act or the application of such a provision to any person or circumstance shall be held invalid, the remainder of the Act and the application of such provision to persons or circumstances other than those as to which it is held invalid shall not be affected thereby.

On page 56, under Title VI—General Provisions, Section 605 prohibits the use of funds appropriated in Titles II and V of this Act from being used for any activity to alter to the per se prohibition on resale price maintenance in effect under Federal antitrust laws, except that nothing in this provision shall prohibit any employee of a department or agency for which funds are provided in Titles II and V of this Act from presenting testimony on this matter before appropriate committees of the House and Senate.

On page 56, language is provided which deals with procurement from a foreign entity in connection with violations of section 8 of the Export Administration Act of 1979.

TRANSFERS OF FUNDS

Pursuant to Clause 1(b) Rule X of the House of Representatives, the following information is submitted describing the transfers of funds recommended in the accompanying bill.

On page 7, under "Operations, Research, and Facilities", the Committee recommends that $38,000,000 shall be derived by transfer from the fund entitled "Promote and Develop Fishery Products and Research Pertaining to American Fisheries". This fund is a permanent appropriation to which a portion of Customs duties on fishery products is appropriated for fisheries research, management and development. The Committee believes that it is appropriate to use a portion of these funds to support fisheries research and development programs under the "Operations, Research, and Facilities" account.

On page 7, under the "Operations, Research, and Facilities" account, the Committee recommends that $8,000,000 shall be derived by transfer from the Coastal Energy Impact Fund, $1,800,000 from the Fisheries Loan Fund.

On page 34, under "Construction", the Committee recommends language to permit the funding of the New River Project from carryover balances for other projects.

On page 40, under Bicentennial Activities, the Judiciary, the Committee recommends language to permit funds, which were appropriated in the Judiciary Appropriation Act, 1976 for the Bicentennial of the Declaration of Independence, to be used for the Bicentennial of the Constitution.

On page 51, under the Small Business Administration, the Committee recommends that $92,000,000 be transferred to "Salaries and Expenses" from the Disaster Loan Fund for disaster loanmaking activities, including loan servicing. This transfer, which is authorized by Public Law 96-302, will fund the expenses of SBA's disaster loanmaking activities.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1986 AND BUDGET ESTIMATES FOR 1987

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL AND TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item	New budget (obligational) authority, 1986	New budget (obligational) authority, 1987	Fiscal year 1987 compared with fiscal year 1986
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY			
FEDERAL FUNDS			
DEPARTMENT OF COMMERCE			
National Oceanic and Atmospheric Administration:			
Promote and develop fishery products and research pertaining to American fisheries	35,700,000	46,000,000	+10,300,000
DEPARTMENT OF JUSTICE			
Office of Justice Assistance			
Crime victims fund	100,000,000	100,000,000	---
DEPARTMENT OF STATE			
Payment to Foreign Service Retirement and Disability Fund	215,600,000	197,500,000	-18,100,000
International center, Washington, D.C.	945,000	945,000	---
Total, Department of State	216,545,000	198,445,000	-18,100,000

74

DEPARTMENT OF TRANSPORTATION			
Maritime Administration: Operating-differential subsidies	299,500,000	320,000,000	+20,500,000
Maritime Administration: gifts and bequests	3,000	15,000	+12,000
Total, Department of Transportation	299,503,000	320,015,000	+20,512,000
Total, permanent new budget (obligational) authority, Federal funds	651,748,000	664,460,000	+12,712,000
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY			
TRUST FUNDS			
DEPARTMENT OF COMMERCE			
Gifts and bequests	209,000	200,000	-9,000
Economic and Statistical Analysis: Information products and services	35,000,000	36,639,000	+1,639,000
Total, Department of Commerce	35,209,000	36,839,000	+1,630,000
DEPARTMENT OF TRANSPORTAITON			
Maritime Administration: Special studies, services and projects	385,000	385,000	---
DEPARTMENT OF STATE			
Foreign Service retirement and disability fund	756,548,000	785,117,000	+28,569,000
Miscellaneous trust funds	4,000,000	4,000,000	---
Total, Department of State	760,548,000	789,117,000	+28,569,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1986 AND BUDGET ESTIMATES FOR 1987—Continued

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL AND TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item	New budget (obligational) authority, 1986	New budget (obligational) authority, 1987	Fiscal year 1987 compared with fiscal year 1986
THE JUDICIARY			
Judicial survivors' annuities fund....................	15,571,000	17,068,000	+1,497,000
RELATED AGENCIES			
U.S. Information Agency: Miscellaneous trust funds...	1,835,000	985,000	-850,000
Total, permanent new budget (obligational) authority, Trust funds........................	1,465,296,000	1,508,854,000	+43,558,000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with— New budget (obligational) authority, fiscal year 1986	Bill compared with— Budget estimates of new (obligational) authority, fiscal year 1987
TITLE I - DEPARTMENT OF COMMERCE					
General Administration					
Salaries and expenses	30,911,000	39,250,000	35,000,000	+4,089,000	-4,250,000
Bureau of The Census					
Salaries and expenses	86,513,000	91,675,000	90,780,000	+4,267,000	-895,000
Periodic censuses and programs	101,059,000	185,555,000	172,000,000	+70,941,000	-13,555,000
Total, Bureau of the Census	187,572,000	277,230,000	262,780,000	+75,208,000	-14,450,000
Economic and Statistical Analysis					
Salaries and expenses	29,188,000	31,005,000	30,500,000	+1,312,000	-505,000
Economic Development Administration					
Economic development assistance programs	192,549,747	---	190,000,000	-2,549,747	+190,000,000
(Limitation on loan guarantees)	(141,937,000)	---	(150,000,000)	(+8,063,000)	(+150,000,000)
Salaries and expenses	24,882,000	---	26,000,000	+1,118,000	+26,000,000
Total, Economic Development Administration	217,431,747	---	216,000,000	-1,431,747	+216,000,000
International Trade Administration					
Operations and administration	183,744,000	179,170,000	188,600,000	+4,856,000	+9,430,000
(Limitation on direct loans)	(7,752,000)	---	---	(-7,752,000)	---
(Limitation on guaranteed loans)	(5,677,000)	---	---	(-5,677,000)	---
Minority Business Development Agency					
Minority business development	43,065,000	45,369,000	43,400,000	+335,000	-1,969,000

United States Travel and Tourism Administration					
Salaries and expenses	11.484.000	4.023.000	10.500.000	-984.000	+6.477.000
National Oceanic and Atmospheric Administration					
Operations, research, and facilities	1.097.161.000	836.479.000	1.100.000.000	+2.839.000	**+263.521.000**
(By transfer from Promote and Develop Fund)	(35.700.000)	(46.000.000)	(38.000.000)	(+2.300.000)	**(-8.000.000)**
(By transfer from Coastal Energy Impact Fund)	(8.000.000)	(8.300.000)	(8.000.000)	---	**(-300.000)**
(By transfer from Fisheries Loan Fund)	---	(1.800.000)	(1.800.000)	(+1.800.000)	---
Aviation weather services program	26.796.000	77.500.000	28.000.000	+1.204.000	**-49.500.000**
Fishermen's contingency fund	718.000	---	750.000	+32.000	**+750.000**
Foreign fishing observer fund	4.306.000	2.000.000	4.500.000	+194.000	**+2.500.000**
Fishermen's guaranty fund	2.871.000	1.800.000	1.800.000	-1.071.000	---
Total, **National Oceanic and Atmospheric Administration**	1.131.852.000	917.779.000	1.135.050.000	+3.198.000	+217.271.000
Patent and Trademark Office					
Salaries and expenses	81.058.000	109.632.000	100.000.000	+18.942.000	-9.632.000
National Bureau of Standards					
Scientific and technical research and services	118.744.000	123.953.000	120.000.000	+1.256.000	-3.953.000
National Telecommunications and Information Administration					
Salaries and expenses	12.824.000	13.916.000	13.000.000	+176.000	-916.000
Public telecommunications facilities, planning and construction	22.968.000	---	23.000.000	+32.000	+23.000.000
Total, National Telecommunications and Information Administration	35.792.000	13.916.000	36.000.000	+208.000	+22.084.000
Total, title I, Department of Commerce: New budget (obligational) authority	2.070.841.747	1.741.327.000	2.177.830.000	+106.988.253	+436.503.000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987—Continued

Agency and item	New budget (obligational) authority, fiscal year 1986[1]	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with— New budget (obligational) authority, fiscal year 1986	Bill compared with— Budget estimates of new (obligational) authority, fiscal year 1987
TITLE II - DEPARTMENT OF JUSTICE					
General Administration					
Salaries and expenses	67,756,000	73,708,000	70,800,000	+3,044,000	-2,908,000
United States Parole Commission					
Salaries and expenses	9,379,000	10,420,000	10,600,000	+1,221,000	+180,000
Legal Activities					
Salaries and expenses, general legal activities	196,185,000	230,284,000	220,000,000	+23,815,000	-10,284,000
Salaries and expenses, United States attorneys	307,965,000	353,815,000	340,000,000	+32,035,000	-13,815,000
Salaries and expenses, Antitrust Division	42,586,000	46,609,000	43,000,000	+414,000	-3,609,000
Salaries and expenses, Foreign Claims Settlement Commission	670,000	596,000	596,000	-74,000	---
Salaries and expenses, oversight of bankruptcy cases	9,759,000	11,663,000	13,200,000	+3,441,000	+1,537,000
United States Marshals Service	146,150,000	176,759,000	155,000,000	+8,850,000	-21,759,000
Support of United States prisoners	57,549,000	58,180,000	58,000,000	+451,000	-180,000
Fees and expenses of witnesses	45,362,000	34,676,000	46,000,000	+638,000	+11,324,000
Salaries and expenses, Community Relations Service	28,614,000	32,009,000	30,000,000	+1,386,000	-2,009,000
Assets forfeiture fund:					
Definite	9,570,000	10,000,000	10,000,000	+430,000	---
Indefinite	19,140,000	25,000,000	20,000,000	+860,000	-5,000,000
Total, assets forfeiture fund	28,710,000	35,000,000	30,000,000	+1,290,000	-5,000,000
Total, legal activities	863,550,000	979,591,000	935,796,000	+72,246,000	-43,795,000

Interagency Law Enforcement					
Organized crime drug enforcement	957,000	---	---	-957,000	---
Federal Bureau of Investigation					
Salaries and expenses	1,157,013,000	1,278,410,000	1,260,000,000	+102,987,000	-18,410,000
Drug Enforcement Administration					
Salaries and expenses	363,660,000	411,329,000	412,000,000	+48,340,000	+671,000
Immigration and Naturalization Service					
Salaries and expenses	571,267,000	609,393,000	605,000,000	+33,733,000	-4,393,000
Federal Prison System					
Salaries and expenses	550,953,000	598,807,000	602,000,000	+51,047,000	+3,193,000
National Institute of Corrections	10,527,000	9,495,000	11,000,000	+473,000	+1,505,000
Buildings and facilities	44,082,000	159,152,000	129,000,000	+84,918,000	-30,152,000
Federal Prison Industries, Incorporated: (Limitation on administrative and vocational training expenses)	(9,120,000)	(9,365,000)	(9,365,000)	(+245,000)	---
Total, Federal prison system	605,562,000	767,454,000	742,000,000	+136,438,000	-25,454,000
Office of Justice Programs					
Justice Assistance	195,211,000	74,400,000	210,000,000	+14,789,000	+135,600,000
Total, Department of Justice:					
New budget (obligational) authority	3,834,355,000	4,204,705,000	4,246,196,000	+411,841,000	+41,491,000
(Limitation on expenses)	(9,120,000)	(9,365,000)	(9,365,000)	(+245,000)	---
TITLE III - DEPARTMENT OF STATE					
Administration of Foreign Affairs					
Salaries and expenses	1,675,466,000	1,841,559,000	1,675,000,000	-466,000	-166,559,000
Reopening consulates	1,700,000	---	1,500,000	-200,000	+1,500,000
Representation allowances	4,498,000	4,897,000	4,700,000	+202,000	-197,000
Protection of foreign missions and officials	9,091,000	10,300,000	9,500,000	+409,000	-800,000
Acquisition, and maintenance of buildings abroad	731,509,000	1,362,120,000	500,000,000	-231,509,000	-862,120,000
Counterterrorism research and development	10,000,000	20,000,000	10,000,000	---	-10,000,000
Emergencies in the diplomatic and consular service	4,211,000	4,400,000	4,400,000	+189,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987—Continued

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with— New budget (obligational) authority, fiscal year 1986	Bill compared with— Budget estimates of new (obligational) authority, fiscal year 1987
Payment to the American Institute in Taiwan	9,379,000	11,100,000	9,800,000	+421,000	-1,300,000
Payment to the Foreign Service Retirement and Disability Fund	118,174,000	127,398,000	127,398,000	+9,224,000	---
Total, administration of foreign affairs	2,564,028,000	3,381,774,000	2,342,298,000	-221,730,000	-1,039,476,000
International Organizations and Conferences					
Contributions to international organizations	443,091,000	432,930,000	423,000,000	-20,091,000	-9,930,000
Contributions for international peacekeeping activities	28,136,000	53,900,000	29,400,000	+1,264,000	-24,500,000
International conferences and contingencies	5,742,000	6,391,000	5,750,000	+8,000	-641,000
Subtotal, International conferences and contingencies	5,742,000	6,391,000	5,750,000	+8,000	-641,000
Total, international organizations and conferences	476,969,000	493,221,000	458,150,000	-18,819,000	-35,071,000
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses	10,814,000	10,600,000	11,000,000	+186,000	+400,000
Construction	2,160,000	4,200,000	4,100,000	+1,940,000	-100,000
American sections, international commissions	3,594,000	3,900,000	3,700,000	+106,000	-200,000
International fisheries commissions	10,814,000	11,000,000	11,000,000	+186,000	---
Total, international commissions	27,382,000	29,700,000	29,800,000	+2,418,000	+100,000

Other					
United States Bilateral Science and Technology Agreements	1,914,000	2,000,000	2,000,000	+86,000	---
Payment to the Asia Foundation	11,570,000	9,500,000	9,000,000	-2,570,000	-500,000
Soviet-East European research and training	4,594,000	4,000,000	4,800,000	+206,000	+800,000
Total, Department of State	3,086,457,000	3,920,195,000	2,846,048,000	-240,409,000	-1,074,147,000
TITLE IV - THE JUDICIARY					
Supreme Court of the United States					
Salaries and expenses	14,399,000	14,631,000	14,600,000	+201,000	-31,000
Care of the building and grounds	2,223,000	2,455,000	2,400,000	+177,000	-55,000
Total, Supreme Court of the United States	16,622,000	17,086,000	17,000,000	+378,000	-86,000
United States Court of Appeals for the Federal Circuit					
Salaries and expenses	5,309,000	7,290,000	7,000,000	+1,691,000	-290,000
United States Court of International Trade					
Salaries and expenses	6,157,000	7,546,000	7,200,000	+1,043,000	-346,000
Courts of Appeals, District Courts, and Other Judicial Services					
Salaries and expenses:					
Salaries of judges	102,213,000	105,000,000	105,000,000	+2,787,000	---
Other salaries and expenses	725,553,000	877,000,000	835,000,000	+109,447,000	-42,000,000
Total, salaries and expenses	827,766,000	982,000,000	940,000,000	+112,234,000	-42,000,000
Defender services	59,143,000	74,785,000	72,000,000	+12,857,000	-2,785,000
Fees of jurors and commissioners	45,334,000	48,200,000	47,000,000	+1,666,000	-1,200,000
Court security	31,342,000	39,950,000	36,500,000	+5,158,000	-3,450,000
Study of construction of office buildings	1,300,000	---	---	-1,300,000	---
Total, courts of appeals, district courts, and other judicial services	964,885,000	1,144,935,000	1,095,500,000	+130,615,000	-49,435,000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987—Continued

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with— New budget (obligational) authority, fiscal year 1986	Bill compared with— Budget estimates of new (obligational) authority, fiscal year 1987
Administrative Office of the United States Courts					
Salaries and expenses	27,944,000	32,100,000	30,000,000	+2,056,000	-2,100,000
Federal Judicial Center					
Salaries and expenses	9,187,000	10,226,000	9,600,000	+413,000	-626,000
Bicentennial Expenses, The Judiciary					
Bicentennial activities	---	1,500,000	1,500,000	+1,500,000	---
United States Sentencing Commission					
Salaries and expenses	1,053,000	6,500,000	6,000,000	+4,947,000	-500,000
Total, title IV, new budget (obligational) authority, the Judiciary	1,031,157,000	1,227,183,000	1,173,800,000	+142,643,000	-53,383,000
TITLE V - RELATED AGENCIES					
Department of Transportation					
Maritime Administration					
Operating-differential subsidies (liquidation of contract authority)	(299,500,000)	(320,000,000)	(320,000,000)	(+20,500,000)	---
Research and development	9,474,000	5,500,000	3,500,000	-5,974,000	-2,000,000
Operations and training	66,703,000	53,343,000	64,000,000	-2,703,000	+10,657,000
Total, Maritime Administration	76,177,000	58,843,000	67,500,000	-8,677,000	+8,657,000

Arms Control and Disarmament Agency					
Arms control and disarmament activities	24,738,000	31,000,000	30,000,000	+5,262,000	-1,000,000
Board for International Broadcasting					
Grants and expenses	117,084,000	167,509,000	140,000,000	+22,916,000	-27,509,000
Christopher Columbus Quincentenary Jubilee Commission					
Salaries and expenses	---	220,000	220,000	+220,000	---
Commission on the Bicentennial of the United States Constitution					
Salaries and expenses	12,226,000	12,000,000	13,000,000	+774,000	+1,000,000
Commission on Civil Rights					
Salaries and expenses	11,771,000	12,576,000	11,800,000	+29,000	-776,000
Commission on Security and Cooperation in Europe					
Salaries and expenses	526,000	625,000	526,000	---	-99,000
Commission on the Ukraine Famine					
Salaries and expenses	385,000	---	---	-385,000	---
Equal Employment Opportunity Commission					
Salaries and expenses	157,905,000	167,691,000	167,700,000	+9,795,000	+9,000
Federal Communications Commission					
Salaries and expenses	90,341,000	96,363,000	96,300,000	+5,959,000	-63,000
Federal Maritime Commission					
Salaries and expenses	11,360,000	11,940,000	11,400,000	+40,000	-540,000
Federal Trade Commission					
Salaries and expenses	62,683,000	69,045,000	67,500,000	+4,817,000	-1,545,000
International Trade Commission					
Salaries and expenses	27,370,000	33,700,000	34,100,000	+6,730,000	+400,000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987—Continued

Agency and item	New budget (obligational) authority, fiscal year 1986 [1]	Budget estimates of new (obligational) authority, fiscal year 1987	New budget (obligational) authority recommended in bill	Bill compared with— New budget (obligational) authority, fiscal year 1986	Bill compared with— Budget estimates of new (obligational) authority, fiscal year 1987
Japan - United States Friendship Commission					
Japan - United States Friendship Trust Fund	742,000	1,550,000	1,483,000	+741,000	-67,000
(Foreign currency appropriation)	(1,200,000)	---	(1,200,000)	---	(+1,200,000)
Legal Services Corporation					
Payment to the Legal Services Corporation	292,363,000	305,500,000	305,500,000	+13,137,000	---
Marine Mammal Commission					
Salaries and expenses	861,000	848,000	860,000	-1,000	+12,000
Office of the United States Trade Representative					
Salaries and expenses	12,592,000	12,216,000	14,000,000	+1,408,000	+1,784,000
Securities and Exchange Commission					
Salaries and expenses	106,323,000	110,050,000	111,100,000	+4,777,000	+1,050,000
Small Business Administration					
Salaries and expenses	199,822,000	212,300,000	200,000,000	+178,000	-12,300,000
(By transfer)	(92,000,000)	---	(92,000,000)	---	(+92,000,000)
White House Conference on Small Business	2,584,000	---	---	-2,584,000	---
Business loan and investment fund	161,926,000	2,552,896,000	278,000,000	+116,074,000	-2,274,896,000
Surety bond guarantees revolving fund	7,000,000	17,425,000	10,000,000	+3,000,000	-7,425,000
Pollution control equipment contract guarantee revolving fund	---	21,000,000	15,000,000	+15,000,000	-6,000,000
Total, Small Business Administration	371,332,000	2,803,621,000	503,000,000	+131,668,000	-2,300,621,000

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State Justice Institute					
Salaries and expenses	7,656,000	9,834,000	7,600,000	-56,000	-2,234,000
United States Information Agency					
Salaries and expenses	546,447,000	608,883,000	594,500,000	+48,053,000	-14,383,000
(By transfer)	(3,900,000)	---	---	(-3,900,000)	---
Educational and cultural exchange programs	134,458,000	166,566,000	152,000,000	+17,542,000	-14,566,000
Acquisition and construction of radio facilities	109,098,000	131,708,000	55,000,000	-54,098,000	-76,708,000
Radio broadcasting to Cuba	10,240,000	11,639,000	11,500,000	+1,260,000	-139,000
Center for Cultural and Technical Interchange Between East and West	19,858,000	20,288,000	20,000,000	+142,000	-288,000
National endowment for democracy	17,226,000	20,111,000	17,500,000	+274,000	-2,611,000
Total, United States Information Agency	837,327,000	959,195,000	850,500,000	+13,173,000	-108,695,000
Total, title V, new budget (obligational) authority, Related agencies	2,221,762,000	4,864,326,000	2,434,089,000	+212,327,000	-2,430,237,000
RECAPITULATION					
Grand total:					
New budget (obligational) authority	12,244,572,747	15,957,736,000	12,877,963,000	+633,390,253	-3,079,773,000
(Limitation on expenses)	(9,120,000)	(9,365,000)	(9,365,000)	(+245,000)	---
(By transfer)	(139,600,000)	(56,100,000)	(139,800,000)	(+200,000)	(+83,700,000)
(Limitation on direct loans)	(7,752,000)	---	---	(-7,752,000)	---
(Limitation on guaranteed loans)	(147,614,000)	---	(150,000,000)	(+2,386,000)	(+150,000,000)
Memoranda:					
(Appropriations to liquidate contract authorizations)	(299,500,000)	(320,000,000)	(320,000,000)	(+20,500,000)	---
Total appropriations, including appropriations to liquidate contract authorizations	(12,544,072,747)	(16,277,736,000)	(13,197,963,000)	(+653,890,253)	(-3,079,773,000)

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[1] The FY 1986 adjusted column reflects the amounts sequestered under Public Law 99-177 and includes the amounts in the Urgent Supplemental Appropriations Act, 1986 (P.L. 99-349) for these departments and agencies